

50/100  
CENTRAL ADMINISTRATIVE TRIBUNAL  
GUWAHATI BENCH  
GUWAHATI-05

(DESTRUCTION OF RECORD RULES, 1990)

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O.A/T.A No. 123/2003

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SECTION OFFICER (Judl.)

FROM No. 4  
(SEE RULE 42 )

CENTRAL ADMINISTRATIVE TRIBUNAL  
GUWAHATI BENCH:

ORDER SHEET

Original Application No: 123/2003

Misc Petition No: \_\_\_\_\_

Contempt Petition No: \_\_\_\_\_

Review Application No: \_\_\_\_\_

Applicants: - Swikumar Das

Respondents: - Union of India & Sons,

Advocate for the Applicants: - Mr. M. Chanda, No. G.N. Chakrabarty  
Mr. S. Nath,

Advocate for the Respondents: -

R. S. C.

Notes of the Registry	Date	Order of the Tribunal
no application is in form but in time for filing of Reg.	4-6-2003	List again on 16.6.2003 for admission on the prayer of Mr. Chanda, learned counsel for the applicant.
File No. 3 Date 17/6/2003 Dated 20-6-2003	16.6.2003	Present : The Hon'ble Mr. Justice D.N. Chowdhury, Vice-Chairman, The Hon'ble Mr. R.K. Upadhyaya, Member (A).
Steps taken with Conciliation 3/6/2003	mb	Mr. M. Chanda, learned counsel for the applicant stated that because of formal defect he wants to withdraw the application with liberty to refile it. The application is accordingly dismissed on withdrawal with liberty to the applicant to re-file it, if so advised.
12/6/2003 Copy of the order has been sent to the space for issuing the same to the L/Adv on the party.	mb	<u>Chowdhury</u> Member

Vice-Chairman

Vice-Chairman

नियमित नियमित	General Admin. & Construction
32d JUN 2003	
গুৱাহাটী বিধৃতি	
Guwahati Bench	
IN THE CENTRAL ADMINISTRATIVE TRIBUNAL GUWAHATI BENCH : GUWAHATI	

3

LIST OF DATES AND SYNOPSIS OF THE APPLICATION

O.A. No. 123 /2003

Sri Sukumar Das

-vs-

Union of India & Ors.

28.2.81 The applicant was initially appointed as Apprentice Inspector of works (for short I.O.W.) Grade III under General Manager/Construction, N.F.Railway, Maligaon.

5.6.82 The applicant was appointed as I.O.W. Grade III on regular basis.

1.1.84 The applicant was promoted as I.O.W. Grade III.

29.10.86 The applicant was further promoted as I.O.W. Grade I in the scale of Rs. 2000-3200 under Executive Engineer/Construction/N.F.Railway, Lalabazar.

3.12.87 The applicant was promoted to the post of Inspector of Works (for short C.I.O.W.) in the scale of Rs. 2375-3500/-.

13.1.89 The applicant was promoted as Assistant Engineer issued from the office of the General Manager (Construction), N.F.Railway, Maligaon on ad hoc basis.

2.2.89 The applicant was appointed as Assistant Engineer/Construction/Lalabazar.

6.2.89 The applicant joined as Assistant Engineer/Construction/ Lalabazar.

31.10.91 The applicant was transferred from Lalabazar to Kumarghat-Agartala survey and posted at Kumarghat.

1.3.93 The applicant was regularized against restructuring/existing vacancies of C.I.O.W. in the scale of Rs. 2375-3500/- by order dated 26.11.93/1.12.93 issued by the General Manager(P), N.F.Railway, Maligaon.

12.7.94 That the applicant was transferred to Tinsukia from Kumarghat as Assistant Engineer/Construction/ Tinsukia (ad hoc).

28.7.94 The applicant received letter from the Deputy Chief Engineer/Construction/Silchar regarding certain outstanding bills when he was posted in Lalabazar Bairabi Project.

19.8.94 The applicant submitted his reply explaining the detailed position.

1.9.94 The Executive Engineer/Kumarghat-Agartala Survey/Dharmanagar issued a reply to the applicant by letter dated 1.9.94 against his reply dated 19.8.94.

19.10.94 The applicant was terminated from service and he was reverted back to Group 'C' as IOW/Construction/ Grade I with immediate effect by an office order No. 228/94.

31.10.94 The applicant received the order of 19.10.94.

10.1.95 During the pendency of the case, the General Manager/Construction issued an office order No. 22/95 reverting the applicant as Chief Inspector

of Works/Con instead of Inspector of Works/Con/Grade I.

30.1.95 The Executive Engineer/con/G.C./Tinsukia was passed Office Order No. 1/95 terminating the ad hoc promotion of the applicant as Assistant Engineer/con instead of Inspector of works/con/Grade I.

9.2.95 The General Manager/con has fixed the pay of the applicant as Chief Inspector of Works with effect from 3.12.1987.

14.2.95 The General Manager/con transferred the applicant to Amguri as Chief Inspector of Works under Deputy Chief Engineer/Con/Amguri.

27.7.98 The judgment and order passed in O.A. No. 218/94.

30.4.02 The Writ Petition being numbered as Civil Rule No.5717 of 1998 preferred by the Respondents before the Hon'ble Gauhati High Court against the judgment and order dated 27.7.98 came up for hearing and the same was disposed of.

3.8.02 The applicant submitted the judgment and order dated 30.4.2002 to the competent authority.

3.9.02 By an office order No.13/2002 terminating the ad hoc promotion of Sri Sandeep Sarkar and reverting him back to his substantive post of Sr. SE(W), Construction.

4.9.02 Impugned order was passed rejecting the representation of the applicant and further stated that ad hoc promotion of Sri Sandeep Sarkar has already been discontinued.

## PRAYER

- 8.1 That the order of termination of ad hoc officiation of Group-B of the applicant as Assistant Engineer/Construction (ad hoc/Tinsukia and his reversion to Group 'C' as IOW/Construction Grade-I by order dated 19.10.1994 be set aside and quashed, with all consequential benefits including monetary benefits.
- 8.2 That the Office order No. 22/95 dated 10.1.95 issued by the General Manager/Con/N.F.Railway/Maligon and consequent office order No. 1/95 dated 30.1.95 issued by the Executive Engineer/Con/G-C/Tinsukia and Office Order No. 35/9 dated 14.2.95 issued by the General Manager/Con/Maligaon be set aside and quashed with all consequential benefits including monetary benefits.
- 8.3 That the impugned order issued vide letter bearing no. E/283/CON/G(Engg) Pt.X, dated 4<sup>th</sup> September, 2002 be set aside and quashed.
- 8.4 That the Hon'ble Tribunal be pleased to declare that the applicant is entitled to be reinstated to the post of Asstt. Engineer(Construction) on ad hoc basis with all consequential service benefits including monetary benefit at least with effect from 19.10.1994.
- 8.5 Costs of the application.
- 8.6 Any other relief(s) to which the applicant is entitled as the Hon'ble Tribunal may deem fit and proper.

JUN

*Filed by the applicant  
through advocate  
G. N. Chakravarty  
on 22-1-2003. G.*

**IN THE CENTRAL ADMINISTRATIVE TRIBUNAL  
GUWAHATI BENCH**

(An Application under Section 19 of the Administrative Tribunals Act, 1985)

Title of the case : O. A. No. 123 /2003

Sri Sukumar Das : Applicant

- Versus -

Union of India & Others : Respondents.

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Filed by

Date

Advocate

IN THE CENTRAL ADMINISTRATIVE TRIBUNAL  
GUWAHATI BENCH: GUWAHATI

(An Application under Section 19 of the Administrative  
Tribunals Act, 1985)

O. A. No. 123 /2003

**BETWEEN**

Sri Sukumar Das  
Son of Late Sushil Chandra Das  
Office of the Deputy Chief Engineer  
(Construction)/Silchar  
P.O. Silchar, Cachar,  
Assam.

...Applicant

**-AND-**

1. The Union of India,  
Represented by the General Manager,  
(Construction), N.F.Railway,  
Maligaon, Guwahati-781011
2. The Deputy Chief Engineer (Construction)/  
Survey, N.F.Railway, Maligaon,  
Guwahati-781 011  
(formerly Deputy Chief  
Engineer/Construction/N.F.Railway/Silchar).

...Respondents

Sukumar Das

DETAILS OF THE APPLICATION

1. Particulars of order(s) against which this application is made.

This application is made against the impugned order dated 4.9.2002 rejecting the representation of the applicant dated 3.8.2002, wherein it is prayed for reinstatement of the applicant's service to the post of Asstt. Engineer (Construction) on ad hoc basis with all consequential service benefits including monetary benefits till such time juniors are allowed to continue to higher posts on ad hoc basis and further prayed for a direction upon the respondents for immediate reinstatement of the applicant to the cadre of Asstt. Engineer on ad hoc basis against the vacant post occurred due to reversion of Sri S.Sarkar, junior to the applicant.

2. Jurisdiction of the Tribunal.

The applicant declares that the subject matter of this application is well within the jurisdiction of this Hon'ble Tribunal.

3. Limitation.

The applicant further declares that this application is filed within the limitation prescribed under section-21 of the Administrative Tribunals Act, 1985.

Sreekanth Rao

4. Facts of the Case.

4.1 That the applicant is a citizen of India and as such he is entitled to all the rights, protections and privileges as guaranteed under the Constitution of India. He is a member of the Scheduled Caste Community. He passed the Diploma in Civil Engineering from Silchar Polytechnic, Silchar, District-Cachar, Assam in the year 1976.

4.2 That the applicant was initially appointed as Apprentice Inspector of Works (for short I.O.W.) Grade III under General Manager/Construction, N.F.Railway, Maligaon with effect from 28.2.1981. After successful completion of Apprentice period he was appointed as I.O.W. Grade - III on regular basis in the same Construction Organisation with effect from 5.6.1982. He was promoted as I.O.W. Grade III with effect from 1.1.1984 and further promoted as I.O.W. Grade I with effect from 29.10.1986 in the scale of Rs. 2000-3200 and posted under Executive Engineer/Construction/ N.F.Railway, Lalabazar.

4.3 That in the year 1987 there were vacancies of Chief Inspector of Works (for short C.I.O.W.) in the scale of Rs. 2375-3500/-. He was found suitable and eligible for the post of C.I.O.W. and was promoted as such with effect from 3.12.1987.

4.4 That there occurred vacancies of Assistant Engineers in the same Construction organization and considering the

*Srekessmali Das*

eligibility and suitability of the applicant he was promoted as Assistant Engineer by Office Order No. 13/89 dated 13.1.1989 issued from the office of the General Manager (Construction), N.F.Railway, Maligaon, Guwahati-11. The promotion was on ad hoc basis and reads as under :-

"Sri Kukumar Das, CIOW/Con/LLBR is temporarily appointed to officiate in Class-II service as AEN/CON on ad hoc basis and posted as Offg. AEN/CON/Bairabi under XEN/CON/LLBR vice Sri J.Bhattacharjee, AEN/Con transferred".

The said order stipulated the condition that the promotion is fortuitous and ad hoc and will not confer upon the applicant any claim for retention, regular approval and absorption in Class-II service and seniority over their seniors.

It is stated that by the same office order one of the juniors to the applicant Sri G.Sinha Roy, IOW Grade-I/Jiribam, was temporarily appointed to officiate in Class-II service as Assistant Engineer/Construction on ad hoc basis. The same conditions of fortuitous and ad hoc promotion were also applicable to Sri Sinha Roy. The promotion order of Sri Sinha Roy reads as under :-

"The senior scale post of XEN/Con/SCL on being vacated by sri K.M. Burma vice item 1 above is temporarily downgraded to

*Sreekrishna Das*

5  
✓

J.S./Class-II, and Sri G.Sinha Roy,  
CIOW/Grade-I/Jiribam is temporarily appointed  
to officiate in Class-II service as AEN/CON  
on ad hoc basis and posted against this  
post."

Copy of the Office order dated 13.1.1989 is  
annexed herewith and marked as **Annexure-1**.

4.5 That by an office order No. 8/89 dated 2.2.1989 the  
Chief Engineer/ Construction/ N.F.Railway, Silchar  
passed order appointing the applicant as Assistant  
Engineer/Construction/Lalabazar. The applicant  
thereafter joined as Assistant Engineer/Construction/  
Lalabazar with effect from 6.2.1989.

Extract of the copy of the office order dated  
2.2.1989 is annexed as **Annexure-2**.

4.6 That the applicant was transferred from Lalabazar  
w.e.f. 31.10.1991 to Kumarghat-Agartala Survey as  
Assistant Engineer/Kumarghat-Agartala Survey and posted  
at Kumarghat.

4.7 That as explained above, the applicant was working as  
Assistant Engineer (Group B) at Kumarghat. Before  
promotion an Assistant Engineer (Ad hoc) the applicant  
was promoted as CIOW w.e.f. 3.12.1987 on ad hoc basis  
which is also explained above. In short, his promotion  
as Assistant Engineer (ad hoc) was from CIOW (Adhoc).  
While working as Assistant Engineer (Adhoc), his

*Srekumar Doo*

regularization to the post of CIOW by process of suitability was considered and as a result of suitability test for the said post of CIOW he was found suitable. His promotion was thereafter regularized against restructuring/existing vacancies of CIOW in scale Rs. 2375-3500/- with effect from 1.3.1993, by order dated 26.11.1993/1.12.1993 issued by the General Manager (P), N.F.Railway, Maligaon. The position of the applicant in the cadre of CIOW is that he was ad hoc CIOW with effect from 3.12.1987 and regular CIOW with effect from 1.3.1993.

Copy of the order dated 26.11.93/1/12/93 is annexed as **Annexure-3**.

4.8 That the applicant was transferred to Tinsukia from Kumarghat as Assistant Engineer/Construction/Tinsukia (adhoc) with effect from 12.7.94. He had been discharging his duties efficiently.

4.9 That while working as Assistant Engineer/Construction/Tinsukia (adhoc) the applicant received some letters regarding certain outstanding bills relating to the period when he was in the Lalabazar Bairabi Project and posted at Lalabazar. The applicant received letter from the Deputy Chief Engineer/Construction/Silchar dated 28.7.94. This letter contained the following in the last para :-

*Sukhendu Das*

"Your reply should reach this office immediately as such the action has already been initiated for DAR action against you."

The applicant submitted his reply on 19.8.94 explaining the detailed position.

Copies of the letter dated 28.7.94 and applicant's reply dated 19.8.94 are annexed as **Annexure-4** and **5 respectively.**

4.10 That the applicant has not received any information from the Deputy Chief Engineer/Construction/Silchar against his reply dated 19.8.94. However, the applicant begs to state that in his representation dated 19.8.94 he mentioned reference to Executive Engineer/Kumarghat-Agartala Survey/Dharmanagar. Thereafter the Executive Engineer/Kumarghat-Agartala Survey/Dharmanagar issued a reply to the applicant by letter dated 1.9.1994.

Copy of the letter dated 1.9.94 is annexed as **Annexure-6.**

4.11 That the applicant begs to state the fact that the correspondence between the Deputy Chief Engineer/Construction/Silchar and the letter of Executive Engineer/Kumarghat-Agartala Survey/Dharmanagar to apprise the Hon'ble Tribunal regarding the factual position. The details of the facts will be narrated if and when called for. It is stated that the Deputy Chief Engineer/Construction/Silchar had

*Sreekanth Das*

developed animosity against the applicant for his reply dated 19.8.94 and the Executive Engieneer/Kumarghat-Agartala Survey/Dharmanagar was also unhappy for explaining the position at Kumargha and Lalabazar. It is further stated that although the Deputy Chief Engineer/Construction in his letter dated 28.7.94 has mentioned about the DAR action, no DAR action has been initiated against the applicant. The actual position regarding the Bills as mentioned above is that the applicant had no responsibility regarding the bills. Actually the bills were not in the jurisdiction of the applicant. The applicant's letter dated 19.8.94 caused annoyance to the respondents. However, the applicant begs to state that as a disciplined Railway Officer he has fully cooperated with the officers and has also taken the extra burden and cleared three out of four bills and another one is in the process of clearance.

It is stated that the post of Deputy Chief Engineer/Construction/Silchar has since been re-designated as Deputy Chief Engineer/Survey/N.F. Railway/Maligaon and as such the particular in Respondent No.2 has been given accordingly.

4.12 That most surprisingly by an office order No. 228/94 dated 19.10.1994 the temporary ad hoc officiation in Group B service of assistant Engineer/Construction (Adhoc)/Tinsukia of the applicant has been terminated and he is reverted back to Group 'C' as IOW/Construction/Grade-I with immediate effect. No

Sreekumar Rao

reason in the reversion has been shown in the said Office Order dated 19.10.1994. It is stated that there has not been any occasion of reduction of cadre of assistant Engineer calling for the reversion of the applicant. It is also stated that there has not been any disciplinary action against the applicant. The order of reversion and termination of ad hoc promotion came as a surprise and shock to the applicant. It is further stated that the applicant has been reverted as pick and choose basis without any regard towards the rule of seniority. The applicant begs to state that the junior of the applicant who was promoted as Assistant Engineer on ad hoc basis along with the applicant has not been reverted and his ad choc promotion as Assistant Engineer has not been terminated. It is categorically stated that his juniors still working at the relevant time as Assistant Engineer/Construction (on adhoc basis). In view of the rule of seniority also the applicant cannot be reverted from the post of Assistant Engineer/Construction (ad hoc) when his junior is still allowed to continue in the ad hoc promotion. The applicant received the order of 19.10.1994 on 31.10.1994.

**Copy of the order dated 19.10.1994 is annexed as**

**Annexure-7.**

4.13 That the applicant begs to state that he was promote as Assistant Engineer from the post of CIOW. However, he has been regularly promoted as CIOW on suitability test

*Sukhdev Dass*

with effect 1.3.1993. As such even if any valid and genuine termination of the ad hoc promotion is called for, he should be reverted to the post of CIOW and not IOW Grade I as has been done by the Office Order dated 19.10.1994.

4.14 That the applicant states that the reversion order is the result of mala fide exercise by the respondents having no nexus with the vacancy position in Assistant Engineer's cadre or adhocism. This is very clear from the fact that his junior is still continuing as Assistant Engineer/Construction on ad hoc basis.

4.15 That during the pendency of the case the General Manager/Con has issued Office order No. 22/95 dated 10.1.95 reverting the applicant as Chief Inspector of Works/Con instead of Inspector of Works/Con/Grade I to have immediate effect. Thereafter, the Executive Engineer/Con/G.C./Tinsukia has passed office order No. 1/95 dated 30.1.95 terminating the adhoc promotion of the applicant as Assistant Engineer/Con instead of Inspector of Works/Con/Grade-I. These orders have been issued in modification of the order of reversion dated 19.10.1994. By order under Memorandum No. 25/95 dated 9.2.95 the General Manager/Con has also fixed the pay of the applicant as Chief Inspector of Works with effect from 3.12.1987. The General Manager/Con has also issued Office Order No. 35/95 dated 14.2.1995 transferring the applicant to Amguri as Chief Inspector of Works under Deputy Chief Engineer/Con/Amguri.

Sukheemal Das

Copies of orders dated 10.1.1995, 30.1.1995, 9.2.95, 14.2.1995 and Tribunals' Order dated 17.11.94 are annexed as Annexure- 8,9,10,11 and 12 respectively.

4.16 That the Hon'ble Tribunal was pleased to pass an interim order that pending hearing for interim relief respondents shall not give effect to the impugned order dated 19.10.94 and that the applicant may be allowed to continue to officiate in Group "B" post from where he was reverted if the post was still vacant. It is stated that there are vacant posts of Assistant Engineers. Even then the respondents have passed the aforesaid order reverting the applicant from the post of Assistant Engineer to the post of Chief Inspector of Works.

4.17 That in view of the pendency of the case and the order of the Hon'ble Tribunal dated 17.11.1994 the respondents ought not to have issued the orders dated 10.1.95, 30.1.95 and 14.2.95 and in any event if any order was to be passed the Hon'ble Tribunal's permission ought to have been taken.

4.18 That the Junior of the applicant has been allowed to continue as Assistant Engineer/Adhoc but the applicant has been reverted from the said post.

Srekeemave Rao

4.19 That the reversion orders have been passed without any show cause notice and that the action is arbitrary.

4.20 That in terms of provisions in Section 19(4) of the A.T. Act, 1985, the respondents have no power to issue the said orders.

4.21 That the applicant has not been paid salaries for November, 94, December' 94 and January' 95. He has been paid salary for February' 95 as Chief Inspector of Works which he has received under protest.

4.22 Being highly aggrieved by the impugned order of reversion dated 19.10.94 and consequential order dated 10.1.95, 30.1.95 and 14.2.95 the applicant approached this Hon'ble Tribunal through O.A. No. 2.8.94. The said Original Application was vehemently contested by the respondents by filing written statement. However, the said Original Application which was numbered as O.A. No. 218/94 finally disposed of setting aside the impugned Office order dated 19.10.94, 10.1.95 and 30.1.95 and the Hon'ble Tribunal also directed the respondents to reinstate the applicant to Group B post of Assistant Engineer (Construction) adhoc forthwith by the respondent no.1 at any rate within 1 month from the date of receipt of the order of the Hon'ble Tribunal and the matter of consequential benefits left open to the applicant to agitate the same after his reinstatement and also directed the respondents to

Sukhdev Dass

decide the same if the same is brought before them by the applicant.

A copy of the judgment and order passed in O.A. No. 218/94 on 27.7.1998 is annexed as **Annexure-13**

4.23 That it is stated that in the judgment and order dated 27.7.1998 the Hon'ble Tribunal held that the entire action of the respondents reverting the applicant is contrary to rule and there was no adequate explanation furnished by the respondents in their written statement regarding such arbitrary action and also not explained the action of the respondents regarding his placement one post below than the substantive post held by the applicant at the relevant time while the impugned order of reversion is passed. More so, in view of the fact that his junior Sri G.Sinha Roy was allowed to continue for a longtime even after the reversion of the applicant from the post of Asstt. Engineer on ad hoc basis.

4.24 That the respondent Union of India being aggrieved by the judgment and order dated 27.7.98 preferred a writ petition before the Hon'ble Gauhati High Court almost after a lapse of 1 year under Article 226 of the Constitution of India. The said Writ Petition being numbered as Civil Rule No.5717 of 1998 (Union of India and Others Vs. Sukumar Das) came up for hearing on 30th April, 2002 before the Hon'ble Gauhati High Court and the same was disposed of by the Hon'ble High Court on 30th April 2002 with the following direction and observation :

*Sukumar Das*

"7. In the aforesaid facts and circumstances, we dispose of this writ petition with the observation that by virtue of the judgment and order of the Tribunal the Respondent Sri Sukumar Das cannot be allowed to hold the post on ad hoc basis in class-II service. We may mention here that the Motion Bench while admitting the writ petition had stayed the judgment and order of the Tribunal dated 27.07.98. However, we leave it open to the Respondent that if any junior to him in Class-III service is continuing in Class II service on ad hoc basis or has been appointed on ad hoc basis, he may make necessary representation in that behalf to the applicant and if any such representation is made the same will be disposed of expeditiously, preferably within a period of 1 (one) month of its filing and it would be appreciated if the same is disposed of by a speaking order. Needless to mention that if a representation is made and an order as aforesaid is passed and Sri Sukumar Das is aggrieved of the same, he may challenge the same before an appropriate forum.

8. The writ petition is allowed in the aforesaid terms. No costs."

*Sukumar Das*

observation passed by the Hon'ble High Court that a senior person can be ignored from ad hoc promotion/appointment only for a "valid reason" but in the instant case the present respondent could not put forward any justifiable reasons or valid grounds for passing the impugned order dated 19.10.94. The Hon'ble High Court also specifically observed as follows"

"It cannot be disputed that a person working on ad hoc basis has no right to continue unless some of his juniors continue on ad hoc basis."

In the instant case apart from Sri G. Sinha Roy the respondent has subsequently promoted Sri Sandeep Sarkar on ad hoc basis as Asstt. Engineer who is placed in serial No.23 of the seniority list of supervisor published as on 1.10.2001 whereas the present applicant is placed in the serial no. 17 of the same seniority list. Be it stated that Sri Sandeep sarkar who is junior to the present applicant appointed/promoted to the cadre of Assistant Engineer on ad hoc basis after appointment/promotion of Sri G.Sinha Roy allowed to continue in the said post on ad hoc basis even after passing of impugned order of reversion dated 19.10.94 but surprisingly when this fact is brought to the notice of the respondent Union of India by the applicant by his representation dated 3.8.2002 which was submitted following the direction passed by the Hon'ble High Court vide its judgment and

Sukhram Das

order dated 30.4.2002 in Civil Rule No. 5717 of 1998.

But surprisingly the General manager(Construction) passed an Office Order No. 13/2002 on 3.9.2002 terminating the ad hoc promotion of Sri Sandeep Sarkar with immediate effect placing him in his substantive position in Group C as Senior SE(W) Construction, no reason is specified for reversion of Sri Sandeep Sarkar and on the next day i.e. on 4<sup>th</sup> September, 2002 passed the impugned order rejecting the representation

of the applicant dated 3rd August, 2002 contending inter alia that Sri G.Sinha Roy has already been promoted as AXEN on his passing the selection in the year 1999, whereas question in the instant application is whether the impugned order of reversion dated 19.10.1994 passed against the applicant is valid in the facts and circumstances of the instant case.

It is further stated in the impugned order dated 4.9.2002 that the ad hoc promotion of Sri Sandeep Sarkar has already been discontinued and vague assurance is given to the applicant that his case for ad hoc promotion will be considered whenever the ad hoc promotion arrangement is treated necessary in future.

The aforesaid action of the respondents firstly in terminating the ad hoc promotion of Sri Sandeep Sarkar on 3rd September 2002 who is junior to the applicant without any valid reason and more so when the post of Asstt. Engineer is available for such ad hoc accommodation is highly arbitrary, unfair and illegal

and the same has been passed in colourable exercise of power with a mala fide intention to deny the ad hoc promotional benefit to the present applicant. Moreover to avoid proper implementation of the Hon'ble High Court order dated 30.4.2002 passed in Civil Rule No. 5717 of 1998. Secondly, the impugned order of rejection of his representation is bad in law as because the post for ad hoc promotion is available after passing the order reversion of Sri Sandeep Sarkar who was promoted on ad hoc basis to the post of Asstt. Engineer.

In the facts and circumstances stated above the impugned order dated 4<sup>th</sup> September, 2002 is liable to be set aside and quashed.

*Copy of the Guwahati High Court Judgment  
and order dated 30-4-2002*

Copy of the office order dated 3.9.2002 and rejection order dated 4.9.2002 are annexed

herewith as Annexure-14 and 15 respectively and 16 respectively >

4.25 That it is stated that in the instant case the passing of the impugned order dated 3.9.2002 and 4.9.2002 makes it abundantly clear that the respondents made all along an effort to deny the benefit of ad hoc promotion to the cadre of Asstt. Engineer on the pretext and the passing of the impugned order dated 19.10.1994, 10.1.1995 and 30.1.1995 now established beyond all doubts that the same has been passed on extraneous consideration and not in public interest. Therefore, the applicant is entitled to be reinstated to the post of Asstt. Engineer on ad hoc basis in the vacant post

now available due to reversion of Sri Sandeep Sarkar junior to the applicant with all consequential benefits including monetary benefits at least with effect from 19.10.1994.

In the facts and circumstances stated above the applicant has no other alternative remedy but to approach this Hon'ble Tribunal for grant of adequate relief.

4.26 That this application is made bonafide and for the cause of justice.

**5. Grounds for relief(s) with legal provisions.**

5.1 For that, no reason has been assigned for terminating the ad hoc promotion of Sri Sandeep Sarkar junior to the applicant in the termination order dated 3.9.2002.

5.2 For that, Sri Sandeep Sarkar junior to the applicant in the cadre of Senior S.E.(W) Cons. Was promoted on temporary basis to the cadre of Asstt. Engineer and allowed to continue even after passing of the impugned order dated 19.10.1994. As such give rise to further cause of action in the instant case of the applicant.

5.3 For that, the General Manager could not assign any valid reasons or grounds in the impugned order dated 4.9.2002 for rejecting the claim of the applicant for reinstatement to the post of Asstt. Engineer on ad hoc

26

basis with all consequential service benefit including monetary benefit.

5.4 For that, the termination of the ad hoc promotion of Sri Sandeep Sarkar by the General Manager (Construction) is mala fide and the same is done in colourable exercise of power.

5.5 For that, no valid ground is assigned by the respondent for discontinuation of ad hoc promotion of the present applicant when the same is granted to his juniors, including Shri G.Sinha Roy, prior to his regular selection as AEN.

6. Details of remedies exhausted.

That the applicant states that he has exhausted all the remedies available to him and there is no other alternative and efficacious remedy than to file this application.

7. Matters not previously filed or pending with any other Court.

The applicant further declares that he had previously filed an application which was registered as O.A. No. 218 of 1994 before this Hon'ble Bench of the Central Administrative Tribunal regarding the subject matter of this application and the applicant further declares that no such other application, Writ Petition or Suit is pending before any of them.

8. Relief(s) sought for:

Under the facts and circumstances stated above, the applicant humbly prays that Your Lordships be pleased to admit this application, call for the records of the case and issue notice to the respondents to show cause as to why the relief(s) sought for in this application shall not be granted and on perusal of the records and after hearing the parties on the cause or causes that may be shown, be pleased to grant the following relief(s):

- 8.1 That the order of termination of ad hoc officiation of Group-B of the applicant as Assistant Engineer/Construction (ad hoc/Tinsukia and his reversion to Group "C" as IOW/Construction Grade-I by order dated 19.10.1994 be set aside and quashed, with all consequential benefits including monetary benefits.
- 8.2 That the Office order No. 22/95 dated 10.1.95 issued by the General Manager/Con/N.F.Railway/Maligon and consequent office order No. 1/95 dated 30.1.95 issued by the Executive Engineer/Con/G-C/Tinsukia and Office Order No. 35/9 dated 14.2.95 issued by the General Manager/Con/Maligaon be set aside and quashed with all consequential benefits including monetary benefits.
- 8.3 That the impugned order issued vide letter bearing no. E/283/CON/G(Engg) Pt.X, dated 4<sup>th</sup> September, 2002 be set aside and quashed.

8.4 That the Hon'ble Tribunal be pleased to declare that the applicant is entitled to be reinstated to the post of Asstt. Engineer(Construction) on ad hoc basis with all consequential service benefits including monetary benefit at least with effect from 19.10.1994.

8.5 Costs of the application.

8.6 Any other relief(s) to which the applicant is entitled as the Hon'ble Tribunal may deem fit and proper.

**9. Interim order prayed for.**

During pendency of this application, the applicant prays for the following relief: -

9.1 Pendency of the Original Application shall not be a bar for the respondents to appoint/promote the applicant to the post of Assistant Engineer occurred due to reversion of Sri Sandeep Sarkar following the Office Order dated 3.9.2002.

10. ....

This application is filed through Advocates.

**11. Particulars of the I.P.O.**

i)	I. P. O. No.	:	7G 605331
ii)	Date of Issue	:	20-1-2003
iii)	Issued from	:	G.P.O, Guwahati
iv)	Payable at	:	G.P.O, Guwahati

**12. List of enclosures.**

As given in the index.

VERIFICATION

I, Shri Sukumar Das, Son of Late S.C.Das, aged about 48 years, resident of Tinsukia, do hereby verify that the statements made in Paragraph 1 to 4 and 6 to 12 are true to my knowledge and those made in Paragraph 5 are true to my legal advice and I have not suppressed any material fact.

And I sign this verification on this the 27th day of December, 2002.

*Sukumar Das*

## Annexure-1

Office of the General Manager(Con),  
 Maligaon, Guwahati  
 Office Order No. 3/89

The following postings are ordered to take immediate effect.

1. Sri K.M. Burma, XEN/C/SCL is posted temporarily as XEN/SURVEY for Kumarghat-Agartala Survey against newly created post.
2. Shri S.R.Das Gupta, CPWI/CON/DMR is temporarily appointed to officiate in Class-II service as AEN on ad hoc basis and posted as Offg. AEN/Survey/DMR against the newly created post for Kumarghat-Agartala Survey.
3. Shri Sukumar Das, CIOW/CON/LLBR is temporarily appointed to officiate in Class-II service as AEN/CON on ad hoc basis and posted as Offg. AEN/CON/Bairabi under XEN/CON/LLBR vice Shri J.Bhattacherjee, AEN/CON transferred.
4. The Senior Scale post of XEN/CON/SCL, on being vacated by Shri K.M.Burma vice item (1) above, is temporarily downgraded to JS/Class-II, and Shri G.Sinha Roy, IOW/Gr.I/Jiribam is temporarily appointed to officiate in Class-II service as AEN/CON on ad hoc basis and posted against this post.

The above fortuitous and ad hoc promotion will not confer upon them any claim for retention/regular approval and absorption in class-II service and seniority over their senior.

This issues with the approval of the competent authority.

Sd/- Illegible  
 13.1.89  
 for General Manager(Con)

No. E/283/CON/G(Engg) Pt. II      Dated 13.1.89

Copy forwarded to :

1. GM(P)/MLG
2. CEs/Con/I,II,III, MLG

Sd/- Illegible  
 13.1.89  
 for General Manager(Con)

*Pls. rd  
 Jit  
 Jaiswal*

## Annexure-2

Office of the Chief Engineer (Con)  
Silchar

Office Order No. 8/89

Dated 2.2.89

In terms of GM/CON/MLG's letter No. W/348/CON/K-A/2 dated 13.1.89, Shri Sukumar Das, CIOW/CON/Ramnathpur has been promoted on ad hoc basis in the Jr. Scale (Class-II) vide Shri J.Bhattacharjee, AEN/CON/LLBR on transfer. As such following orders are issued for re-distribution of workload of L-S Project.

1. Shri Sukumar Das, AEN(Ad hoc) Class-II, will be in charge of the section from Ch. 40900 (m) to 44000(m).
2. Shri Chiramoy Dey, IOW/CON/LLBR will be in charge of the Section from Ch. 27000(m) to 40900(m).
3. Shri dilip Kumar Roy, IOW/Gr. II/LLBR will be in charge of the Section from Ch.0(m) to 40900(m).
4. Shri A.T.Sen, IOW/Gr. I/LLBR will be in charge of the Stores, works and maintenance at Lalabazar.
5. Shri Srikanta Das CIOW/CON/LLBR will be in charge of the erection of the bridge 69 including procurement of necessary materials.
6. Shri J.Bhattacharjee, AEN/CON/LLBR will hand over the charge of works between Ch. 44000(m) to 48150(m) to Shri S.C.L. Mecha, XEN/CON-II/LLBR and will be relieved for survey organization in terms of GM/CON/MLG's letter No.W/348/CON/K-A/2 dated 13.1.89.
7. Shri R.S.Bhattachjee, IOW/Gr. III/LLBR will be in charge of the section from Ch. 44000(m) to 46000(m)
8. Shri R.P. Deka, IOW/Gr.III/LLBR will assist Shri R.S.Bhattacharjee.
9. Shri Subir Mukherjee, IOW/Gr.II/LLBR will in charge of the section from Ch. 46000(m) to 47150(m).
10. Shri B.K.Choudhury, IOW/Gr. II/LLBR will be in charge of the section from Ch. 47150 (m) to 48150(m).
11. Shri A.K.Sen, IOW/CON/LLBR will be in charge of the section from Ch. 0 to 40900m. He will also be in charge of P. Way works up to Bairabi.

*Attn: Ad  
Jen. Secy. of  
Sew. Com*

12. Shri D.C. Roy, XEN/CON-I/LLBR, will be in charge of all the works from Ch. 0 to 44000(m), stores, establishment and budget etc.
13. The above orders will take effect from the date Shri J.Bhattacharjee, AEN/CON/LLBR, hand over the charge to Shri S.C.L. Meena and if spared.

Sd/- Illegible  
Chief Engineer(Con)  
N.F.Railway, Silchar

No. E/283/CON/SCL/Pt. III  
Copy forwarded to :-

Dated 2.2.89

1. GM/CON/MLG
2. CE/CON-II/MLG
3. Dy. CE/CON-I, II & III/SCL.
4. Dy. CE/CON/K-A Survey/MLG.
5. XEN/CON/L-8/S-J & D-K.
6. SAO/CON/SCL
7. Staff concerned
8. FA & CAO/CON/MLG

Sd/- Illegible  
Chief Engineer(Con)  
N.F.Railway, Silchar

Result of the suitability test for the post of Chief Inspector of Posts in scale Rs. 2375-500/- (RP) against restriction, existing vacancies w.e.f. 1-3-93.

The following candidates have been found suitable for promotion :-

SN.	Name.	Designation & place of posting.
1)	Shri Sukumar Das (SC),	AEH (ad-hoc) CCW/LD GM/CCW/MLG.
2)	C. M. Mondal (SC),	ICW/Gr.I/GM/CCW/MLG.
3)	" G. P. Singh Roy (SC),	AEH (ad-hoc) GM/CCW/MLG.
4)	" S. G. Sivani,	IOW/Gr.I/TKC/KIR/Sr. DEN/KIR.
5)	" B. Mukherjee,	AE (ad-hoc) GM/CCW/MLG.
6)	" B. P. Paul,	IOW/I/ZTS/APD/Sr. DEN/APD.
7)	" P. K. Das (SC),	IOW/I/DPD, Sr. DEN/DPD.
8)	" H. Bhadra,	IOW/I/MTP/Calcutta.
9)	" A. K. Dutta,	IOW/I/HGS, Sr. DEN/DIG.
10)	" A. K. Haider,	IOW/I/E/KIR, Sr. DEN/KIR.
11)	" S. G. Banerjee (SC),	IOW/I/APD, Sr. DEN/APD.

Note: 1. The above result has been approved by GM on 25-11-93.

*Chit Singha* 26/11/93  
for GENERAL MANAGER (P)MLG.

16. E/203/44/Pt.XXIV(E)Looso.

Manuscript, dated, 26-11-93.

Copy to :- 1. GM/CH/MLG. 2. GM/MTP/Calcutta.

3. CPDE/MLG.

4. Sr. DEN/KIR, APD, DMC, TSK, MLG.

5. DRM(P)KTR, APD, DMC & TSK.

*Chit Singha* 26/11/93  
for GENERAL MANAGER (P)MLG.

AT/1/12-11.

*SPG/E*  
*E*  
*JG*  
*9/12*

*Chit Singha*  
*10/12*

*Chit Singha*  
*10/12*

## Annexure-4

ConfidentialN.F.Railway

Office of the Dy. Chie Engineer/CON/SCL-

dated 28.7.94

No. SCL/CON/1

To

Shri Sukumar Das  
Ex. AEN/CON/LLBR  
Now AEN/CON/Survey/SCLSub : Submission of final bill along with other relevant  
documents of CAs of L-B Section.

The following CAs executed under your supervision and work was completed during your period as AEN/CON/LLBR, it implies that final bill and record are to be prepared and submitted by you. I regret to state that till date though repeated reminders issued to you, you are not paying any heed for the submission of the final bill and record thereof. Vide this Office Order o. 19/94 circulated vide No.E/283/CON /G/Pt.V dated 31.5.94 it was clearly mentioned that your release from this Office is subject to submission of the final bill but without submission of the final bill you left this office and joined new place of posting without taking spare letter from the undersigned which you have violated the instructions and normal rules.

Due to non submission of the final bill and record the case is lying pending since more than 4 years for which this office could not finalise the outstanding cases. The finalisation work of this office is lingering and closure of Audit and Accounts cases are held up for non finalisation of the outstanding CAs. Recently one case referred by UCO Bank/KKJ to this office relating the CA record not submitted by you which involves legal litigations.

Therefore, you are warned that you may please attend this office and submit the final bill and record with proper clarification etc. The pending C.A. nos. are given as below

:
 CA No. CON/SCL/59 dated 14.3.82 M/S Mishra Bro-  
 CA No. CON/SCL/60 dated 19.3.82 thers.  
 CA No. CON/SCL/61 dated 13.2.82  
 CA No. CON/SCL/191 dated 22.3.83  
 CA No. CON/SCL/141  
 CA No. CON/SCL/81

Your reply should reach this office immediately as such the action has already been initiated for DAR action against you.

Sd/- Illegible  
28.7.94  
Dy. C.E. (Con).

*Pls. file  
for  
perusal*

## Annexure-5

Confidential

To : Dy. CE/Con/SCL (for personal attention of Sri  
N.G. Neware)

Sub : Submission of final bill along with other relevant  
Documents of CAs of L-B Section.

Ref : Your Confdl. Letter No. SCL/CON/1 dated 28.7.94.

Sir,

In reference to the above, I beg to state that I have joined my new assignment on 12.7.94 on getting due spare letter from your office under your clear signature vide Office Order No. 20/94 under endorsement No. E/283/CON/G/Pt.V/755 dated 20.6.94 and formal Office Order No. 19/94 vide endorsement no. E/283/CON/G/Pt.VI/696 dated 31.5.94. In the above said spare letter under your signature you have spared me w.e.f. 30.6.94, rather forced me to spare on or before 30.6.94 as it has been clearly mentioned that extension if any beyond 30.6.94 will be on my own leave account. As per your instruction in the said spare letter for submission of final bills and record thereof of L-B project, I beg to state that I have duly submitted the same and further detail position relating to the CAs mentioned in your above letter is given below :-

CAs No. :-  
 CA No. CON/SCL/59 dated 14.3.82 Pertaining to M/S  
 CA No. CON/SCL/60 dated 19.3.82 Brothers.  
 CA No. CON/SCL/61 dated 13.2.82  
 CA No. CON/SCL/191 dated 22.3.83

In connection with the above CAs it is found from the records that the works against the above CAs was physically stopped from 1986. Further it is also stated for your information that at that time AEN/Con-I/LLBR was the custodian of the bills against the above CAs when I was merely an IOW/Con-III/LLBR to look after the field works and do the accountal of stores only and I was not empowered to do any recording in M.B., Level Books, etc. But subsequently when I was promoted to AEN/CON/LLBR in 1989 the section pertaining to the above CAs was not under my control.

However, the records pertaining to stores, the same has been handed over to IOW/Con/SCL as directed in spare letter which has been acknowledged by XEN/KAS/DMR at SCL vide his No. W/311/CON/Survey/KA Stores/6/756 dated 20.6.94. However, though I have received your letters when I was AEN/KA Survey giving instruction to finalise the above CAs, but I was not spared or directed by my XEN to do so. So, in this respect I am not at all responsible in this matter of finalisation of the above CAs. However, on your instruction I could able to

*Pls. find  
for  
Associate*

collect some of the MBs, level books from MAR and also from your office which has been ascertained from the then AEN/C-II/LLBR(Shri A.K.Sen). These are :

1. Level book of initial level of CON/SCL/429 dated 31.1.89
2. CON/SCL/430 dated 31.1.89
3. CON/SCL/432 dated 31.1.89 - which are required for finalisation of the CAs as referred to your above letter. I have pursued personally in your office, but none are ready to give the same due to shortage of Record Sorter in office. However, if the same are made available to me, giving a reasonable time, I will try to finalise the same.

Regarding CAs No. CON/SCL/141 & CON/SCL/81 I beg to state that the final bills against the above two CAs have already been given to you in the month of March 94, but you have made partial payment to the contractor.

That Sir, though I have been spared with effect from 30.6.94 A.N. till date no L.P.C. has been handed over either to me or sent to my new place of posting for which I am not getting the salary for the month of July & August, 94, which may kindly be looked into and arrangement may please be made to send the L.P.C. immediately.

With regards,

Yours faithfully,  
Sd/- Illegible

Dated : 19.8.94

(Sukumar Das)  
AEN/Con/TSK on leave

Copy forwarded for favour of information

Please to :

1. CE/Con-II/MLG
2. CE/Con-III/MLG
3. GM/Con/MLG
4. Dy. CE/Con/TSK
5. XEN/KAS/DMR at SCL

(Sukumar Das)  
AEN/Con/TSK on leave

## Annexure-6

Confidential

Office of the Executive Engineer/KAS/DMR at Silchar,  
N.F.Railway

No. E/34/Con/KAS/GAZ/1071

Date 1.9.1994

To  
Shri Sukumar Das  
Ex. AEN/CON/TSK

Sub : Submission of final bill along with other relevant documents of CAs of L-B Project.

Ref : Your letter No. Nil, Date :- 19.08.1994.

In reference to the above, vide para 3 of your conf. Letter no. quoted above.

1) You have stated that "however, though I have received your letters when I was AEN/K.A. Survey, giving instruction to finalise the above CAs, But I was not spared or directed by my XEN to do so. So, in this respect I am not at all responsible I this matter of finalisation of the above C.A.s".

2) In this connection, following points are given to repudiate your charges :-

a). The following letters have been issued to you by Dy. CE/C/SCL/for submission of final bills

- 1), W/44/CON/SCL/646 dated 30.4.93
- 2) -do- 917 dated 11.6.93
- 3) -do- 1047 dated 30.6.93
- 4) -do- 1217 dated 03.8.93

5. Confidential letter No.

- i) SCL/CON/I dated 22.11.93
- ii) SCL/CON/I dated

*Referred  
by  
S. S. S. S. S.*

- iii) SCL/CON/I/1866 dated 20.12.93
- iv) SCL/CON/I dated 21.12.93
- v) SCL/CON/I dated 25.4.94 wherein XEN/KAS and then was specifically requested not to give you any work for 15 days.
- vi) W/44/CON/L-B/SCL/P-II dated 31.5.94

3) At that time you have received all the letters and in good spirit, never raised any question about your sparing etc. as because from August/'93 onwards, you were continuously staying at SCL and shared personally every responsibility in survey recess work. From Dec/'93 onwards, when I took personal charge of preparing the estimate and report, your personal contribution was still less. So the excuse of your not specifically sparing for finalisation of bills of L-B project does not stand and are lame excuses.

4) In Dy. CE/C/SCL's office order No. circulated vide Dy. CE/C/SCL's letter No. 20/94, E/283/Con/G/PV/755 dated 20.6.94. You have been given time upto 30.6.94 to finalise and submit final bills and records of L.P. project. But from your letter it is seen that you have left SCL and joined your new assignment without submission of final bill and other records of pending CAs. In the meantime, you have submitted the following final bills :

- i. CON/SCL/536 - on July/'93
- ii. CON/SCL/417 - on 21.1.94
- iii. CON/SCL/390 - on 21.1.94
- iv. CON/SCL/146 - on 28.2.94

So, it is clear that you had time and opportunity to prepare bills and finalise C.As, in spite of other engagement, if any.

5. While showing reasons for late submission of your T.A.Bills, you have signed the letter No.E/34/Con/KAS/GAZ/TA dated 23.6.94 (on behalf of XEN/KAS/DMR) wherein you have stated reasons for delay, among other, as follows : - "for

finalisation of final bills of L-B project and for shortage of official to prepare the bills".

7. On 25.3.94, while submitting C.C.VI and final bill of C.A. No. :- CON/SCL/583 dated 25.2.92, you have shown reason for delay in submission as :- "Badly engaged with other final bills of L.B. Project."

8. C.C.III and final bill of C.A. No. CON/SCL/589 dated 21.9.92 has been submitted by you with reasons for late submission as :- "Badly engaged with other final bills of L.B. Project."

9. A statement is enclosed showing your movement to SCL, LLBR, Ramnathpur etc. (Annexure-A). The purpose of all these movements must be L.B. project only as at that time. You had no specific work at SCL except the preparation of final bills. In your T.A. journals, as shown against item No. (2), (3), (4) and (9) you have specifically mentioned the object of journey as " for final bill work", "final bill (L.B)" etc.

It clearly indicates that you had been given time, opportunity etc. for preparation of final bills of L.B. project.

10. It will be seen from para 5,6,7,8 above that you had time and opportunity to prepare and submit final bills and you actually were engaged in this job. So your excuse as stated in para 1 above are unfounded, baseless and lame excuses for not finalizing the C.A.s in such a long time.

11. The physical work of preparation of draft report and estimate has been practically over in April/May/1994 and every body had an easy time. Only the typing work and vetting estimate were going on from then onwards. One IOW was solely engaged for these works.

So you did not have any other work except finalisation of L-B project C.As. for which you could devote your whole time.

12. Considering all the above points, I am totally convinced that you have raised all these lame excuses to cover up your failure to comply with the letters of Dy. CE/Con/SCL.

Sd/-Illegible

A.K.Bose  
XEN/KAS/DMR at Silchar.

Copy to :

1. GM/Con/MLG	for information and necessary
2. CE/Con-II/MLG	action.
3. CE/Con-III/MLG	
4. Dy. CE/Con/SCL	
5. Dy. CE/Con/TSK	

Sd/-Illegible

A.K.Bose  
XEN/KAS/DMR at Silchar.

ANNEXURE-~~6~~ 6

## EXTRACT FROM

Movement of Shri Sukumar Das. AEN/KAS

1. 7.3.93 to 8.3.93 - SCL, AMC - 2222
2. 10.3.93 to 13.3.93 - LLBR, Ramnathpur (for final bills).
3. 20.3.93 to 22.3.93 - SCL (final bill works).
4. 30.3.93 to 5.4.93 - SCL for final bill works (L.B. Project).
5. 15.4.93 to 20.4.93 - SCL
6. 24.4.93 to 3.5.93 - SCL
7. 26.2.93 to 1.3.93 - SCL
8. 11.1.93 to 25.1.93 - SCL
9. 26.1.93 to 2.2.93 - SCL (for preparation of final bills of L-B project at SCL)

*Attisud  
Jain  
Selvachan*

## Annexure-7

## NORTH EAST FRONTIER RAILWAY

Office of the General Manager(Con)  
Maligaon

OFFICE ORDER No 228/94

The temporary ad hoc officiation in Group-B of Shri Sukumar Das, AEN/CON(Ad hoc) TSK is hereby terminated and he is reverted back to Group -C as IOW/CON/Gr.I with immediate effect.

This issues with the approval of competent authority.

Sd/- N.R.Chakraborty  
Dy. COP/CON  
For General Manager(Con)

No.E/191/26/CON/1

Dated 19/10/1994

Copy forwarded for information and necessary action to :

1. FA & CAO/CON/MLG.
2. CE/CON/I,II,III, & IV/MLG
3. DAO/TSK
4. Secy. To GM/CON/MLG
5. Officer concerned.
6. XEN/CON/TSK
7. OS/P/CON/MLG

Sd/- N.R.Chakraborty  
Dy. COP/CON  
For General Manager(Con)

*Stashed  
Jew.  
Advocate*

## Annexure-8

## N.F.Railway.

OFFICE ORDER NO : 22/95

In modification of this office order No. 228/94 issued under No. E/191/26/CON/1 dated 19.10.1994 the temporary ad hoc officiation in Group 'B' of Shri Sukumar Das, AEN/CON (Ad hoc)/TSK is hereby terminated and he is reverted back to Group 'C' as CIOW/CON instead of IDW/CON-I as he has been promoted as such on regular measure due to restructuring of cadre, to have immediate effect.

This issues with the approval of Competent Authority.

(C.Saikia)  
SPO(Con)  
For General Manager(Con)

No.E/191/26/Con/1

Dated 10.1.95.

Copy forwarded for information and necessary action to :

1. FA & CAO/CON/MLG
2. CE/CON/I,II,III & IV
3. DAO/TSK
4. Secy. to GM/CON/MLG
5. Officer concerned
6. Dy. CE/CON/TSK
7. XEN/CON/TSK
8. OS(P)/CON/MLG

(C.Saikia)  
SPO(Con)  
For General Manager(Con)

*Pls. see  
J.W.  
Sarkar*

## Annexure-9

NORTH EAST FRONTIER RAILWAY

Office of the Executive Engineer(Con/G-C Tinsukia),

## OFFICE ORDER NO. 1/95

In terms of GM/CON/MLG's Office Order No. 22/95, issued under No.E/191/26/CON/1 dated 10.1.95 the temporary Ad-hoc officiation in Group-B of Shri Sukumar Das, AEN/CON/Adhoc/TSK is hereby terminated and reverted back to Gr-C as C.IOW/CON, instead of IOW/CON/I. This is in modification of GM/CON's office order No. 228/94 issued under No. E/191/26/CON/1 dated 19.10.94.

In view of above mentioned modification, Shri Sukumar Das is posted as C.IOW/CON/TSK in modification of this office order No. 5/94 issued under No. E/283/CON/GC/TSK/255 dated 31.10.94.

This issues with the approval of CE/CON/III/MLG.

Sd/- Illegible  
Executive Engineer (CON)/G-C  
N.F.Railway : Tinsukia

No.E/283/CON/G-C/TSK/Gaz/372

Dt. : 30.01.1995

Copy to :-

1. CE/CON/III/MLG - This is in ref. To his L/No. E/283/Con/C/ Engg/Pt.VII dated 25.1.95
2. FA & CAO/CON/MLG
3. CE/CON/I,II,III & IV
4. DAO/TSK
5. Secy. to GM/CON/MLG
6. SPO/CON/MLG
7. Sri Sukumar Das - at office 01.02.958. Copy for office order
9. Copy for N.G.Staff file.

Executive Engineer (CON)/G-C  
N.F.Railway : Tinsukia

*Pls check  
Smt  
Adm. cub*

## Annexure-10

Office of the General Manager(CON),  
Maligaon

## MEMORANDUM NO. 25/95

Shri Sukumar Das, AEN/CON/TSK has been reverted to Group-“C” as CIOW, Shri Das was promoted as CIOW/CON on ad hoc basis with effect from 3.12.87 and subsequently was promoted as regular measure in scale Rs. 2375-75-3200-EB-100-3500(RPS). On reversion as CIOW/CON his pay is regularized as under :-

Pay fixed as on 3.12.87	-	Rs. 2375.00
(In terms of XEN/C/LLBR's (O.O.No.23/87 dt. 4.12.87)		
Pay raised as on 1.12.88	-	Rs. 2450.00
“ “ “ 1.12.89	-	Rs. 2525.00
“ “ “ 1.12.90	-	Rs. 2600.00
“ “ “ 1.12.91	-	Rs. 2675.00
“ “ “ 1.12.92	-	Rs. 2750.00
“ “ “ 1.12.93	-	Rs. 2825.00
“ “ “ 1.12.94	-	Rs. 2900.00

(C.SAIKIA)  
SPO/CON  
For GENERAL MANAGER(CON)

No. E/205/CON/1(TECH)

Dated 9.02.1995

Copy forwarded for information and necessary action to :-

1. FA & CAO/CON/MLG
2. DAO/TSK
3. XEN/CON/TSK
4. Staff concerned.

Sd/- Illegible

(C.SAIKIA)  
SPO/CON  
for GENERAL MANAGER(CON)

*Sai Sankar  
for  
Approval*

## Annexure-11

**NORTHEAST FRONTIER RAILWAY**

Office of the General Manager (CON), Maligaon

MEMORANDUM NO. 35/95

The following transfer and posting are ordered to take immediate effect :-

1. Shri Sukumar Das, AEN/CON/TSK under XEN/CON/TSK in scale of Rs. 2375-3500/- (RPS) is hereby transferred to Amguri and posted under Dy. CE/CON/AGI in his same capacity, pay and scale.
2. Shri S.K.Bala, IOW/CON/Gr-III under XEN/CON/TSK in scale of Rs. 1400-2300/- (RPS) is hereby transferred and posted to Amguri under Dy. CE/CON/AGI in his same capacity, pay and scale.
3. Shri N.K.Deori, IOW/Gr-III under XEN/CON/TSK in scale of Rs. 1400-2300/- (RPS) is hereby transferred to Amguri and posted under Dy. CE/CON/AGI in his same capacity, pay and scale.
4. The BRI's working under Dy. C.E./CON/AGI and XEN/CON/TSK who are having Civil Engineering Diploma may be assigned IOW's work as well after explaining the matter to them properly.

This is as per order of CE/CON/III.

(S.SAIKIA)  
SPO/CON  
for GENERAL MANAGER (CON)

No. E/283/CON/2/GC)/Pt-II

Dated 14.2.1995

Copy forwarded for information and necessary action to :-

1. FA & CAO/CON/MLG
2. DAO/TSK
3. Dy.C.E./CON/TSK
3. XEN/CON/TSK
4. Staff concerned.

(S.SAIKIA)  
SPO/CON  
for GENERAL MANAGER (CON)

*Attn: SAIKIA  
Jew  
Advocate*

## Annexure-12

## CENTRAL ADMINISTRATIVE TRIBUNAL

## GUWAHATI BENCH

O.A. No. 216/94

Sri Sukumar Das : Applicant

-VS-

Union of India &amp; Ors.

## P R E S E N T

THE HON'BLE JUSTICE SHRI M.G.CHAUDHARI, VICE-CHAIRMAN.

THE HON'BLE SHRI G.L.SANGLYINE, MEMBER (ADMN.)

For the Applicant : Mr. J.L.Sarkar  
Mr. M.Chanda

For the Respondents : Mr. B.K.Sharma, Rly. Advocate.

DATE

## COURT'S ORDER

17.11.94 Heard Mr. J.L.Sarkar for the applicant. Application is admitted. 8 weeks for written statement. Issue notice to the respondents to show cause as to why interim relief as prayed should not be granted. Returnable on 6.12.94. Application to be listed for hearing as to interim relief on 6.12.94. At this stage Mr. B.K.Sharma seeks to appear for the respondents on notice. He wants time to obtain instructions. Mr. Sharma is requested to file a memo of appearance in due course. Pending hearing for interim relief the respondents shall not give effect to the impugned order dated 19.10.94. The applicant may be allowed to continue to officiate in Group B post from where he is reverted if the post is still vacant. The post, however, shall not be filled until further orders, if it is not already filled by any other person. This Ad-interim order shall be without prejudice to the rights and contentions of both the parties at the hearing on interim relief.

Copy of the order be supplied to the counsel of the parties.

Sd/- M.G.Chaudhari  
Vice-Chairman

Sd/- G.L.Sanglyine,  
Member (Admn.)

*Mr. B.K. Sharma  
Advocate*

## Annexure-13

IN THE CENTRAL ADMINISTRATIVE TRIBUNAL  
GUWAHATI BENCH

Original application No. 218 of 1994.

Date of Order - This the 27th day of July, 1998

THE HON'BLE MR. JUSTICE D.N. Baruah, VICE-CHAIRMAN.

THE HON'BLE MRG.L. Sanglyine, ADMINISTRATIVE MEMBER.

Sri Sukumar Das  
Son of Late Sushil Chandra Das  
Office of the Executive engineer  
(Construction)/Gauge Conversion  
N.F.Railway, Guru Nanak Market  
Hijuguri, Tinsukia-786125

...Applicant

By advocate S/Shri A.Roy, M.Chanda.

-AND-

1. The Union of India,  
Represented by the General Manager,  
(Construction), N.F.Railway,  
Maligaon, Guwahati-781011
2. The Deputy Chief Engineer (Construction)/  
Survey, N.F.Railway, Maligaon,  
Guwahati-781 011  
(formerly Deputy Chief  
Engineer/Construction/N.F.Railway/Silchar).
3. Shri G.Sinha Roy,  
Assistant Engineer (Construction),  
Working under Deputy Chief Engineer  
(Construction)/Survey, N.F.Railway,  
Maligaon, Guwahati-781011

...Respondents

By advocate Shri B.K.Sharma, Railway Counsel.

*Shri B.K. Sharma  
Advocate*

ORDERG.L.SANGLYINE, ADMINISTRATIVE MEMBER.

The applicant was an Inspector of Works Grade-I since 29.10.1986. He was promoted to the post of Chief Inspector of Works on ad hoc basis on 3.12.1987. He was regularized in this post on 1.3.1993. In the meantime, on 13.1.1989, he was temporarily appointed to officiate in Class II service as Assistant Engineer(Construction) on ad hoc basis and posted at Lalabazar vice Shri J.Bhattacharjee transferred. From Lalabazar he was transferred to Kumarghat-Agartala Survey and thereafter to Tinsukia with effect from 12.7.1994. On 19.10.1994 his temporary ad hoc officiation in Group 'B' as Assistant Engineer was terminated and he was reverted to group 'C' post as Inspector of Works (Con), Grade-I. The applicant is aggrieved with the order of termination and reversion. According to the applicant the respondent no.3 Shri G.Sinha Roy, was promoted to the same rank of Assistant Engineer by the same order on 13.1.1989. He was not however, reverted though he was junior to the applicant. On the other hand, he has been allowed to continue to work as Assistant Engineer on ad hoc basis. Further, the applicant has submitted that though he was a regular Chief Inspector of Works with effect from 1.3.1993 he was not reverted to that post but to the post of Inspector of Works which is a post one grade below. The above actions of the respondents, according to the applicant, are a result of mala fide exercise of power by the respondents. Moreover, the

*Debbed  
Devi  
Advocate*

respondents had arbitrarily terminated his service in Group "B" and reverted him to an inappropriate post in Group "C" without giving him any opportunity of being heard. The Original Application was admitted before this Tribunal on 17.11.1994. Thereafter on 10.1.1995 the General Manager(Con.) N.F.Railway, Maligaon modified the order dated 19.10.1994 and reverted the applicant to the post of Chief Inspector of Works (Con) instead of Inspector of Works (Con) Grade-I. Consequent to this order dated 10.1.1995 (Annexure-H), the Executive Engineer(Con), Tinsukia also revised the order dated 31.10.1994 vide order dated 30.1.1995 (Annexure-I). The contention of the applicant is that these two orders dated 10.1.1995 and 30.1.1995 are illegal orders as they were issued during the pendency of this Original Application.

2. We have heard learned counsel of both sides. The Office Order No. 228/94 dated 19.10.1994 terminated the temporary ad hoc officiation of the applicant in Group "B" post of Assistant Engineer (Con) and reverted him to a Group "C" post of Inspector of Works (Con) Grade-I. There is no reason given therein why the ad hoc promotion of the applicant was terminated. In the written statement it has been stated in para 7 that the post from which the applicant was reverted was no longer vacant. It is not therefore the case of the respondents that the post was abolished or that the applicant was no longer vacant. It is not therefore the case of the respondents that the post was abolished or that the applicant was no longer required in the post. They have not

also shown as to who had occupied the post resulting to vacation of the same by the applicant. The respondents do not deny that respondent no.3, Shri G.Sinha Roy, is junior to the applicant and he was promoted by the same order dated 13.1.1989 and that he is continuing as Assistant Engineer (Con) in Jogighopa Project. They have stated that there is no infirmity towards continuation of Shri G.Sinha Roy. They do not explain however, what are the factors contributing to his continuation when the applicant who is senior was discontinued in Group "B" ad hoc service. The applicant was transferred from Lalabazar to Kumarghat and then to Tinsukia. If the post in Tinsukia from which the applicant was reverted was no longer vacant as stated by the respondents, the respondents have not explained why the applicant could not be transferred to another vacancy in some other places. Secondly, the respondents have not stated in the impugned order dated 10.10.1994 why the applicant, who was a Chief Inspector of Works, was reverted to a post below his rank, that is, to the post of Inspector of Works, Grade-I. They did not give any reply in para 8 of the written statement regarding this situation. After hearing counsel of both sides on this order dated 19.10.1994 we are of the view that the impugned order is liable to be set aside on the above mentioned grounds.

3. The Office Order No. 22/95 dated 10.1.1995, Annexure-H, and the Office Order No. 1/95 dated 30.1.95, Annexure-I, repeated the termination of the temporary ad hoc officiation of the applicant as Assistant Engineer,

Construction and modified the impugned order dated 10.10.1994 to the extent that reversion of the applicant should be to the post of Chief Inspector of Works, Construction instead of Inspector of Works, Construction. Grade-I. We had admitted this Original Application by which the impugned order dated 10.10.1994 has been challenged on 17.11.1994. We had by the interim order dated 17.11.1994 directed the respondents that they shall not give effect to the impugned order dated 19.10.1994. After that the order dated 10.1.1995 and the order dated 30.1.1995 above were issued by the respondents and the applicant was subsequently allowed to amend the Original application impugning the aforesaid two orders. We are of the view that the respondents cannot by these orders tinker with the impugned order dated 10.10.1994 touching the very issues which are under scrutiny of the Tribunal. Such orders in our opinion are non est in law and therefore not sustainable. They are liable to be set aside.

4. In the light of the above, we hereby set aside the office order No. 228/94 dated 19.10.1994 as well as the office order No. 22/95 dated 10.1.95 and office order No. 1/95 dated 30.1.1995. We direct the respondents to reinstate the applicant to the Group 'B' post of Assistant Engineer, Construction (Ad hoc) forthwith; at any rate, within one month from the date of receipt of this order by the respondent No. 1. We leave the issue of consequential benefits open to the applicant to agitate after his reinstatement and to the respondents to decide in the

matter, if it is brought before them by the applicant. The applicant is at liberty to agitate if he is still aggrieved. Further, we make it clear that this order does not debar the respondents from taking appropriate action according to rules and law regarding the adhoc officiation of the application in the Group "B" post of Assistant Engineer, Construction.

5. The application is disposed of as indicated above. No order as to costs.

Sd/- VICE-CHAIRMAN  
Sd/- MEMBER(ADMN)

Annexure-14

## IN THE GAUHATI HIGH COURT

(The High Court of Assam, Nagaland, Meghalaya, Manipur, Tripura, Mizoram & Arunachal Pradesh)

## CIVIL RULE NO. 5717 of 1998

1. Union of India  
Represented by the General manager  
N.F.Railway(Construction), Maligaon,  
Guwahati.
2. Deputy Chief Engineer(Construction/Survey),  
N.F.Railway, Maligaon, Guwahati.

## APPELLANTS

-versus-

Sri Sukumar Das,  
Son of late Sushil Ch. Das  
Office of the Executive Engineer(Construction),  
Gauge Conversion, N.F.Railway,  
Gurunanak Market, Hijiguri,  
Tinsukia

## RESPONDENT

## P R E S E N T

HON'BLE THE CHIEF JUSTICE MR. R.S.MONGIA  
THE HON'BLE MR. JUSTICE P.G.AGARWAL

For the Petitioner	:	Mr. B.K.Sharma Mr. P.K.Tiwari, Advocates
For the Respondent	:	Mr. B.C.Das Mr. M.Chanda, Advocates
Date of hearing	:	30.4.2002
Date of Judgment	:	30th April, 2002

## JUDGMENT AND ORDER (ORAL)

R.S.MONGIA. CJ.

The Respondent herein, Shri Sukumar Das, while working as Chief Inspector of Works (Construction), a Class

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Sewa*

III post, was appointed temporarily to officiate in Class II Service as Assistant Engineer (Construction) on ad hoc basis vide Order No. 13 of 1989 dated 13.01.89. The said order reads as under :

"Shri Sukumar Das, CIOW/CON/LLBR is temporarily appointed to officiate in Class-II service as AEN/Survey/CON on ad hoc basis and posted as Offg. AEN/CON/Bairabi under XEN/CON/LLBR vice Shri J. Bhattacharjee, AEN/CON/transferred.

2. By the same order dated 13.02.89 one Shri G.Sinha Roy, a Class III Officer was also temporarily appointed to officiate in Class-II service as Assistant Engineer on ad hoc basis. The order is as under :

"The Senior Scale post of XEN/CON/SCL, on being vacated by Shri K.M. Burma vide item (1) above, is temporarily down graded to JS/Class-II, and Shri G.Sinha Roy, IOW/Gr.I/Jiribam is temporarily appointed to officiate in Class-II service as AEN/CON on ad hoc basis and posted against this post".

3. On 19.10.1994 Sri Sukumar Das was reverted as Inspector of Works (Construction) Grade-I. This order was made subject matter of challenge before the Central Administrative Tribunal by way of O.A. No. 218/94. The challenge to the order was primarily on two grounds; (i) Sri Sinha Roy was junior to the applicant Sri Sukumar Das in Class III service. Both the applicant Sri Sukumar Das and Sri G.Sinha Roy had been promoted on ad hoc basis to Class-II Service. The applicant being senior to Sri G.Sinha Roy, he could not have been reverted while his junior had been retained

in Class-II service; and (ii) that the applicant Sri Sukumar Das had been promoted on ad hoc basis in Class-II to the post of Assistant Engineer from the post of Chief Inspector of Works, whereas he was reverted as Inspector (1) Grade-II which is a lower post than the Chief Inspector of Works.

4. During the pendency of the Original Application before the Central Administrative Tribunal another order was issued by the official respondents dated 10.01.95 modifying the order dated 19.10.94 reverting Sri Sukumar Das to the post of Chief Inspector of Works (Construction) instead of reverting him to the post of Inspector of Works (Construction) Grade-I.

5. Dehors of any further facts, suffice it to mention that the Central Administrative Tribunal found that in view of the fact that Sri G.Sinha Roy continuing on ad hoc basis, the applicant could not have been reverted as Sri G.Sinha Roy was junior to the applicant Sri Sukumar Roy. That was the primary basis for quashing the order of reversion of Sri Sukumar Roy. The order dated 27.07.98 of the Central Administrative Tribunal has been made subject matter of challenge in this writ petition by the Union of India.

6. Learned counsel for the petitioner argued that in fact after the judgment of the Central Administrative Tribunal the case of Sri Sukumar Das as well as Sri Sinha Roy was considered for regular promotion to Class -II in 1999 and Sri Sinha Roy was found fit for promotion on regular basis whereas Sri Sukumar Das either did not appear for selection and consideration for promotion to Class-II service or had not been found fit. Be that as it may, the fact remains that

assuming Sri G.Sinha Roy was junior to Sri Sukumar Das, in the year 1999, he stole a march over Sri Sukumar Das either by not appearing in the selection or by not being found fit for Class-II service. If that be so, the question of Sri Sukumar Das continuing on adhoc basis in Class-II service will only arise if any of his junior in Class-III is continuing or has been appointed to Class-II service on ad hoc basis. This factual aspect is not forth coming before us from either of the parties. In passing, we may also mention here that the learned counsel for the petitioner argued that Sri Sukumar Das had been reverted not only on the ground that there was no post in Class-II where he worked as the work had come to an end, but also because of his work not being satisfactory. For the view we are taking in the matter we are not opining anything on this argument of the learned counsel for the petitioner in view of the fact that in April, 1999 Sri G.Sinha Roy had stolen a march over Sri Sukumar Das, he could not be allowed to continue on ad hoc basis. It cannot be disputed that a person working on ad hoc basis has no right to continue unless some of his junior continues on ad hoc basis. Of course, a senior person can be ignored for ad hoc appointment or for continuing on ad hoc basis for valid reason.

7. In the aforesaid facts and circumstances, we dispose of this writ petition with the observation that by virtue of the judgment and order of the Tribunal the Respondent Sri Sukumar Das cannot be allowed to hold the post on ad hoc basis in class-II service. We may mention here that the Motion Bench while admitting the writ petition had stayed

the judgment and order of the Tribunal dated 27.07.98. However, we leave it open to the Respondent that if any junior to him in Class-III service is continuing in Class II service on ad hoc basis or has been appointed on ad hoc basis, he may make necessary representation in that behalf to the applicant and if any such representation is made the same will be disposed of expeditiously, preferably within a period of 1 (one) month of its filing and it would be appreciated if the same is disposed of by a speaking order. Needless to mention that if a representation is made and an order as aforesaid is passed and Sri Sukumar Das is aggrieved of the same, he may challenge the same before an appropriate forum.

S. The writ petition is allowed in the aforesaid terms. No costs.

Sd/- R.S.Monghia  
Chief Justice

Sd/- P.G.Agarwal  
Judge

## Annexure-15

## N.F.RAILWAY

Office of the General Manager/Con  
Maligaon

## OFFICE ORDER - 13/2002

The temporary ad hoc promotion in Gr. B (AEN/CON) of Shri Sandip Sarkar AEN/Con/D/MLG is hereby terminated. He is reverted to his substitute position in Gr. C as Sr. SE(W)/Con with immediate effect.

This issues with the approval of General Manager/Con.

/  
(S.K.BOSE)  
APO/CON  
For General Manager/Con

No. E/283/CON/G(Engg) Pt.X Date 3.9.2002  
Copy forwarded for information and necessary action to :

1. FA & CAO/CON/MLG
2. CE/CON/I,II,III, IV,V & VI
3. Secy to GM/CON
4. Dy.CE/CON/Design/MLG
5. Officer concerned
6. OS/P/C/MLG
7. OS/P/Gaz/C/MLG

Sd/- Illegible  
(S.K.BOSE)  
APO/CON  
For General Manager/Con

*Alles ved  
J. K.  
Sewo a/w*

## Annexure-16

NORTH EAST FRONTIER RAILWAY  
OFFICE OF THE GENERAL MANAGER/CON  
MALIGAON, GUWAHATI-781011

No. E/283/CON/G(Engg)Pt.X

Dated 4<sup>th</sup> September, 2002

To :

Shri Sukumar Das,  
Through Dy. CE/Con/SCL

Sub : Representation dated 3.8.2002 for promotion to the post of Asstt. Engineer.

Your representation dated 3.8.2002 has been considered.

Since Sri Gautam Sinha Roy has already been promoted as AXEN on his passing the selection in the year 1999, the question of considering ad-hoc promotion with respect to Sri Sinha does not arise. This aspect has also been covered in Hon'ble High Court's judgment dated 22.4.2002.

As regards the promotion of Sri Sandip Sarkar, it is advised that ad hoc promotion has already been discontinued. You will be considered in your turn along with others whenever the ad hoc promotion arrangement is treated necessary in future.

Sd/- Illegible  
4.9.02  
(R.K.Goyal)  
Dy. CPO/Con/MLG  
For general Manager/Con.

*Shri Sukumar Das  
Through  
Dy. CE/Con/SCL*