

IN THE CENTRAL ADMINISTRATIVE TRIBUNAL
ERNAKULAM BENCH

O. A. No. 403/91
~~T.A. No.~~

~~133~~

DATE OF DECISION 28.2.92

P.S.Bhaskaran Applicant (s)

Mr.P.Santhosh Kumar Advocate for the Applicant (s)

Versus

Union of India represented by the
General Manager, Southern Railway, Respondent (s)
Madras and 3 others

M/s.M.C.Chcrian & T.A.Rajan Advocate for the Respondent (s)

CORAM :

The Hon'ble Mr. S.P.MUKERJI, VICE CHAIRMAN

The Hon'ble Mr. A.V.HARIDASAN, JUDICIAL MEMBER

1. Whether Reporters of local papers may be allowed to see the Judgement? ☒
2. To be referred to the Reporter or not? ☒
3. Whether their Lordships wish to see the fair copy of the Judgement? ☒
4. To be circulated to all Benches of the Tribunal? ☒

JUDGEMENT

(Hon'ble Shri S.P.Mukerji, Vice Chairman)

In this application dated 11.3.1991 the applicant who has been working as a Senior Section Officer in the Divisional Accounts Office, Southern Railway has prayed that the impugned order dated 9.3.1982 at Annexure-X refixing his pay without reckoning the additional special pay of Rs.15/-, the order dated 15th January, 1982 at Annexure-XI disallowing the special pay of Rs.35/- under certain conditions mentioned therein and the order dated 19.9.90 at Annexure-XIV rejecting his representation be set aside and the respondents directed to grant him ^{additional} special pay of Rs.15/- with effect from 29.11.1980 from the second year of the date of passing of Appendix -III A examination. The brief facts of the case are as follows.

2. The applicant commenced his service as Grade II Clerk and was promoted as Grade I Clerk after passing Appendix II A examination. For next promotion as SO/Inspector(Accounts) ^{one has} ~~they have~~ to pass Appendix III-A examination.

Previously as an incentive immediately on passing of that examination some advance increments were used to be given. Later, on the recommendation of the Third Pay Commission the Railway Board decided to grant a special pay

of Rs.20/- per month to those who pass that examination, from the date following the last date of examination (vide Annexure-I). Later the Railway Board modified this order vide Annexure -II order dated 23.4.80 enhancing the special pay to Rs.35/- per month from the second year onwards of the date of passing that examination to the employee who is awaiting promotion as Section Officer etc. Still by a 3rd order dated 29.12.1981 (Annexure-III) the Railway Board clarified that when a person has been offered promotion the condition of awaiting promotion for which the special pay is allowed ceases if the person has refused to accept the promotion and thus the continued grant of special pay ceases to be admissible. However, those who had refused the promotion prior to the issue of these orders were allowed to draw special pay till they are offered another chance of promotion and the special pay would be stopped thereafter if he refused promotion again. The applicant passed the Appendix-III A examination in November, 1979 and by the order dated 9.6.80 he was granted a special pay vide the order dated 9.6.1980 with effect from 29.11.79 at Annexure-IV. He was promoted as Section Officer on 10.10.80 (Annexure-V) and had expressed his willingness without stipulating any condition. However, due to shortage of staff in the Accounts Office where he was working he was not relieved till 15.12.80 and he took over on 16.12.80 at Mysore (vide Annexures -VII and VIII). On promotion as Section Officer his pay was fixed duly taking into account his special pay of Rs.35/- vide Annexure-IX and he was drawing his pay according to that order when without any notice to the applicant, the respondents vide the impugned order dated 9.3.82 at Annexure-X^{revised} his pay ~~was~~ ^{revised} with retrospective effect from 16.12.80 by reducing his special pay from Rs.35/- to Rs.20/-. This was ostensibly done on the basis of the clarificatory letter dated 15.1.82 at Annexure-XI in which it was stated that once an order of promotion is issued, the applicant cannot be held to be waiting for promotion. The applicant submitted the representation at Annexure-XII dated 9.3.82 and another represent-

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ation at Annexure-XIII to which he got the reply of rejection by the impugned communication dated 19.9.90 at Annexure-XIV. He has referred to an application filed by another person similarly situated in this connection. His argument is that immediately on receiving the promotion order dated 10.10.80 at Annexure-V he had indicated his willingness in the stub form and he should have been relieved immediately. But the Administration did not relieve him till 15.12.80 and he should not be penalised for no fault of his. He continued in the lower post till 15.12.80 and was thus entitled to get the special pay of Rs.35/- from the commencement of the second year of his passing the examination on 29.11.79. The commencement of the second year ^{was} ~~started~~ from 29.11.80 when he was still in the lower grade. He has argued that his case cannot be placed at par with a promotee who refused the promotion and he has to be considered to be one awaiting promotion till he is relieved. He has referred to a similar case in which a person requested ^{for} time ^{for} accepting the promotion and he was not denied special pay during that period. He has also argued that the benefit of special pay cannot be taken away without giving him a notice.

3. In the counter-affidavit the respondents have accepted that the applicant was given a special pay of Rs.20/- during the first year of his passing the Appendix III-A Examination from 29.11.79. Before the second year could commence, on 10.10.1980 orders were issued promoting the applicant as a Section Officer and ^{he was} posted at Mysore. ^{The order} ~~It~~ ^{was} received in the Divisional Office on 14.10.80. Barring the applicant and two others everybody carried out the promotional transfer immediately but in case of the applicant he carried out the transfer only on 15.12.80 and joined on 16.12.80. They have stated that at this distant date it is not possible to say as to what was the exact reason for the delayed joining thus. The respondents, however, have referred to the representation of another promotee Shri Prabhakaran at Ext.R1 who was promoted along with the applicant, in which Shri Prabhakaran had requested that if posts are not available at Palghat to accommodate/retain him on promotion, he may be posted to a nearer place. On that basis the respondents presume that there was no dearth of employees to hold the posts at Palghat. Accordingly it cannot be said that the applicant could not be relieved for admini-

strative reasons. The applicant and two others were continued to be given the special pay of Rs.35/- from the commencement of the second year of their passing the examination and they have derived the unintended benefit by getting their pay on promotion fixed on the ^{basis of the} enhanced special pay. It is to avoid such misuse of special pay that the impugned order at Annexure-X was issued. The applicant did not protest against the order till he represented on 12.9.90 at Annexure-XIII. The respondents have denied having received the representation dated 9.3.1982 at Annexure-XII. The impugned order rejecting his representation was issued at Annexure-XIV by referring to rejection of a similar case of Shri Balakrishnan. As regards the case of one Shri Prabhakaran who was given the benefit of special pay during the period he sought postponement of his promotion, the respondents have conceded that in his case the order of promotion was kept in abeyance for two months but argued that even if the benefit was given to Shri Prabhakaran wrongly it will not entitle others to claim similar benefits. They have stated that correction of a mistake does not warrant serving of notice.

4. In the rejoinder the applicant has produced a copy of the stub form dated 15.10.1980 in which he had expressed his willingness to be promoted on transfer within 10 days. He has argued that he never requested at any time for extension of time to join the promoted post and the applicant was not relieved because of exigency of service. On the other hand, he has stated that had he been relieved immediately, he would have been able to get himself registered for re-transfer to Palghat where he is settled, earlier, as such registration is possible only after joining the new post. Because of the delay in his registration for re-transfer, he was compelled to remain at Mysore for 22 months. He has also produced the Railway Board's instructions at Annexures XVIII and XIX issued in 1991 directing that the staff should be relieved immediately on transfer.

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5. We have heard the arguments of the learned counsel for both the parties and gone through the documents carefully. The only point to be decided in this case is whether after the applicant's promotion was ^{ordered} ~~issued~~ on 10.10.80, he was retained at Palghat in the lower post till 15.12.80, at his own request or because of exigency of service. If he was not relieved because of exigency of service he cannot be denied the grant of special pay in the lower post in the second year of his passing the examination with effect from 29.11.1980. The applicant has made a specific averment that he had expressed his willingness in the stub form on 15.10.1980. The respondents have not denied it but have stated that at this distance of time, it is not possible to verify from records. However, they have themselves produced a representation dated 14.10.1980 at Ext.R1 by one Shri Prabhakaran who had also been promoted along with the applicant on 10.10.80. The respondents' contention, therefore, that documents are not available is not very convincing. The deductive logic of the respondents that since Shri Prabhakaran at Ext R1 had sought promotion near about Palghat, therefore it can be presumed that there was no dearth of staff at Palghat and the question of the applicant being retained in Palghat because of dearth of staff is unwarranted, is also not very convincing. The applicant was retained at Palghat in the lower post while Shri Prabhakaran's requirement was at the higher post. Therefore, if at all there was a dearth of staff at Palghat, it ^{could not be} ~~was~~ at the level of Section Officer ^{but} ~~and not~~ at the lower level at which the applicant had been retained. If the applicant dilly dallied in handing over the lower post till the commencement of the second year of his passing the examination so that the enhanced special pay of Rs.35/- is taken into account for fixation of his pay on promotion, it was for the respondents to issue orders relieving him from the lower post and directing him to join duty on promotion at Mysore. The respondents have neither averred nor produced any document to such an effect. We are, therefore, convinced that the applicant was retained at Palghat till 15.12.80

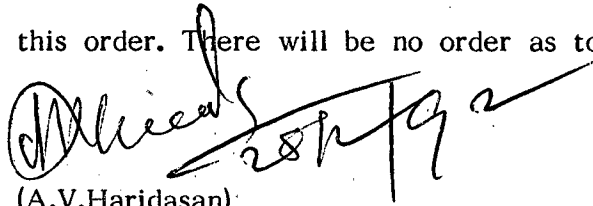
not at his request or by any complexity on his part but for administrative reasons. In that light, he cannot be denied the enhanced special pay of Rs.35/- with effect from 29.11.80 when the second year of his passing the Appendix-III A examination commenced.

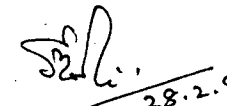
6. Even otherwise, his pay could not be reduced unilaterally by the impugned order at Annexure-X without giving him a show-cause notice, as this will be in violation of the principle of natural justice. The fact that in case of Shri Prabhakaran the special pay was allowed to be continued even though he was retained for two months more at his own request shows that the applicant has been discriminated against in violation of Articles 14 and 16 of the Constitution. The respondents have not indicated that they took any action to correct the mistake in case of Shri Prabhakaran as they did in case of the applicant and one Shri Balakrishnan when all the three of them had been promoted and transferred in the same process.

7. The only point which stands against the applicant is that he did not take any action after his alleged first representation dated 9.3.1982 remained unresponded. His second representation dated 12.9.90 was made more than eight years after the first. Though reduction of pay is a continuing grievance and therefore, the application cannot be barred by limitation, the fact that the applicant remained indifferent for eight years after the impugned order was passed would disentitle him to get arrears of pay beyond three years prior to the date of filing of the application.

8. In the facts and circumstances we allow the application, set aside the impugned order dated 9.3.82 at Annexure-X and the impugned order dated 15th January 1982 at Annexure-XI so far as they apply to the applicant and also the impugned orders dated ^{25.10.82 and} 19.9.90 at Annexure ^{XIII and XIV} and direct that the applicant's pay as Section Officer be refixed notionally from 16.12.80 as if he was in receipt of the special pay of Rs.35/- on the date of his promotion. The arrears of

the enhanced pay so fixed, however, will be admissible to him from the date preceeding three years from the date of filing of this O.A. on 11th March, 1991. The payment should be made to the applicant within a period of three months from the date of communication of this order. There will be no order as to costs.


(A.V. Haridasan)
Judicial Member


28.2.92
(S.P. Mukerji)
Vice Chairman

n.j.j