

IN THE CENTRAL ADMINISTRATIVE TRIBUNAL
PRINCIPAL BENCH, NEW DELHI.

Regn.No, OA 2314/89

Date of decision: 02.02.1990.

Dr. Gurbinder Kaur Hera and 9 OthersApplicant(s)

Vs.

U.O.I. through the Secretary, MinistryRespondents
of Health and Family Welfare

OA 2326/89

Dr. Dalvir Singh and 13 Others

..... Applicant(s)

Vs.

Union of India

..... Respondents

OA 2339/89

Dr. Ravi Prakash Mawal & 20 Others

..... Applicant(s)

Vs.

Union of India

..... Respondent(s)

OA 2352/89

Dr. Anita Chawla & 2 Others

..... Applicant(s)

Vs.

Union of India

..... Respondents

OA 2368/89

Dr. Brij Kumar & 9 Others

..... Applicant(s)

Vs.

Union of India

.... Respondents

OA 2373/89

Dr. Raman K. Mehta

.... Applicant

Vs.

Union of India

.... Respondents

OA 5/90

Dr. Bhawana Tewari

.... Applicant

Vs.

Union of India

.... Respondents

For the Applicants in all the
above mentioned cases

.... Shri K.N.R. Pilla
Counsel

For the Respondents in all the
above mentioned cases

... Shri P.P. Khurana,
Counsel

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OA 2343/89

Dr. Prasant Singh & 6 Others ...Applicant(s)

Vs.

Delhi Administration & Another

...Respondents

For the Applicants

....Shri K.N.R. Pillay, Counsel

For the Respondents

...Mrs. Avnish Ahlawat, Counsel with Shri Mukul Talwar, Counsel for respondent No.1

Shri P.P. Khurana, Counsel for respondent No.2.

OA 2513/89

Dr. Hira Lal V

...Applicant

Vs.

Union of India

...Respondents

For the Applicant

...Shri J.K. Bali, Counsel

For the Respondents

...Shri P.P. Khurana, Counsel

OA 2518/89

Dr. Sujata Bakshi ...Applicant

Vs.

Union of India & Another

...Respondents

For the Applicant

...Shri Shyam Moorjani, Counsel

For the Respondents

...Shri P.P. Khurana, Counsel

OA 2566/89

Dr. (Ms.) Inderpal Gujral & 3 Others ...Applicant(s)

Vs.

Union of India

...Respondents

For the Applicants

...Shri Mahabir Singh with Shri Rana Ranjit Singh, Counsel

For the Respondents

...Sh. P.P. Khurana, Counsel

Dr. Meena SainiApplicant

Vs.

Union of India

.....Respondents

For the Applicant

.....Shri G.B. Tulsaini,
Counsel

For the Respondents

.....Shri P.P. Khurana,
Counsel

CORAM:

THE HON'BLE MR. P.K. KARTHA, VICE CHAIRMAN(J)

THE HON'BLE MR. D.K. CHAKRAVORTY, ADMINISTRATIVE MEMBER

(The judgment of the Bench delivered by Hon'ble
Mr. P.K. Kartha, Vice Chairman(J))

The seventy four applicants in these twelve
applications were appointed as ad hoc Medical Officers
in the various Government Hospitals in Delhi and their
services have been sought to be terminated by the
respondents. By virtue of the stay orders passed by
this Tribunal, they are, however, continuing in service.

As their grievances are common and as common questions
of law have been raised in these applications, it is
proposed to dispose them of by a common judgment.

2. The applicants were initially appointed for a
period of six months and their services were sought to
be terminated by giving them notice with effect from
the dates they completed six months of service. They

have contended that they are entitled to claim the benefit

of the judgment of this Tribunal in Dr.(Mrs.) Sangeeta

Narang & Others Vs. Delhi Administration & Others,

reported in the ATR 1988(1) CAT 556 and the Supreme Court

in Dr. A.K. Jain & Others Vs. Union of India, J.T. 1987(4)

SC 445. According to them, they are similarly situated

like the petitioners in the aforesaid cases.

Respondent answered every and all the above questions as follows:-

3. The respondents have denied the above contention.

4. The applicants have averred that they are fully

qualified and experienced medical professionals and are fully qualified Doctors who hold the MBBS Degree and have also completed their MBBS and are also qualified to practice as they have done their Internship Courses. Some of them have worked

as Junior Resident Doctors in recognised Hospitals.

Some are Post Graduates, holding Post Graduate Medical

Degree/Diploma.

5. In June 1989, there had been agitations and strikes

or threats of strike by Doctors working in the various

Hospitals in Delhi. During and after this period, the

Directorate General of Health Services under the Ministry

of Health and Family Welfare recruited Doctors on ad hoc

basis for a period of six months extendable upto twelve

months and terminable by one month's notice. The place

of duty was indicated as Delhi/New Delhi in the advertisement

which was published in the News Papers in this regard on

19.6.1989 by the Government of India. It was also mentioned

that Post Graduate Degree Holders will be paid consolidated

remuneration inclusive of pay and allowances to the extent

of Rs.4,000/- per month, Post Graduate Diploma Holders

Rs.3,800/- per month and MBBS Degree Holders Rs.3,200/- per

month. At the same time, the respondents also

month. Selected persons were required to attend duty immediately, including leaving and to remain

forthwith. The selected candidates coming from outside

Delhi/New Delhi will be reimbursed actual train fare and

Hostel accommodation could be provided to them on payment

of 10% of the consolidated remuneration.

6. Two days later, the Delhi Administration issued

a similar advertisement in the News Papers through

Maulana Azad Medical College, New Delhi (Technical

Recruitment cell) inviting applications for appointment

of approximately 440 Doctors on ad hoc basis in various

specialities for the Medical Institutions under the

Delhi Administration. The period of appointment, the

remuneration payable and the facilities for accommodation

were also specified on the same lines as in the

advertisement dated 19.6.1989.

7. The stand of the Union of India is as follows.

The applicants were appointed only for a particular

contingency due to strike by the Resident Doctors and when

the strike was over, they have been rendered surplus. They

have no legal right or fundamental right to continue in

their present post. Their appointment was for a contract

period of six months which has not been extended. Though

no notice for termination is required to be given, they were

put on notice. Their services are no longer required. They

are not going to be replaced by another set of fresh ad hoc

Doctors. The action taken by the respondents to fill up

the existing regular vacancies from the nominees of the UPSC

is at an advanced stage and there is no room for

accommodating the applicants any longer. There is no budget allocation for continuing their services. There are, however, vacancies outside Delhi (in Assam Rifles) where they could be considered for appointment, if they apply for the same.

8. The Delhi Administration (in OA 2343/89) has also adopted a similar stand.

9. Counsel for the respondents sought to distinguish this Tribunal's judgment in Dr. (Mrs.) Sangeeta Narang's case, relied upon by the applicants. According to them, the judgment in that case pertained to the Doctors appointed on monthly wage (contract) basis (and not on ad hoc basis) against vacant posts borne on the Central Health Service on regular pay scale of Rs.700-1300 (revised to Rs.2200-4000).

In the instant case, ad hoc Medical Officers were appointed purely on ad hoc emoluments and against the vacancies of Resident Doctors which are not regular Central Health Scheme Posts.

10. Counsel for the applicants submitted that the applicants are similarly situated as those in Dr. (Mrs.) Sangeeta Narang's case and that in view of the decision of the Tribunal in the said case which became final after the SLP filed by the respondents in the Supreme Court was dismissed and in view of the judgment of the Supreme Court in Dr. A.K. Jain & Others Vs. Union of India, reported in JT 1987(4) SC 445, the applicants are entitled to the reliefs sought in these applications.

11. The reliefs sought by the applicants are as under:-

(a) to quash the impugned termination order and to direct that the applicants shall be continued in service as ad hoc Medical Officers till they are replaced by regular Medical Officers recruited through the UPSC. The regular Junior Medical Officers shall first be posted against all available vacancies in the CHS and only after all available vacancies are filled should the applicants be replaced. Such replacement should be on the basis of "last come first go". After replacement, if vacancies are found to exist or arise subsequently anywhere in the participating units of the CHS, the replaced ad hoc Medical Officers shall be offered those vacancies, priority being determined by total length of ad hoc service rendered in participating units of the CHS;

(b) to issue a direction that on completion of one year of ad hoc service, the cases of the applicants should be referred to the UPSC for consultation regarding their suitability for further continuance and they shall be continued on the basis of such advice as may be given by the UPSC; and

(c) to issue a direction that if the applicant applies to the UPSC for regular recruitment, he should be given age relaxation.

12. In the grounds for reliefs, the applicants have

urged that they are also entitled to the same pay and allowances as well as other service conditions as admissible to regular Medical Officers who do similar work.

13. In our opinion, the grounds on which the respondents have sought to distinguish the instant case from that of Dr.(Mrs.) Sangeeta Narang and Others are neither valid nor tenable. There are no doubt slight variations in the terms and conditions of the offer of appointment of these cases but basically the appointment is on ad hoc basis and for a specified term.

14. The advertisement published in the News Papers on 19.6.1989 did not mention that the recruitment was in the context of the strike. The recruitment was based

on interview and selection on all India basis. If the appointment was only for tiding over the strike period,

the respondents were expected to notify to the candidates about this in the advertisement itself. In fact, the respondents used the applicants as strike breakers.

After the strike was over, the respondents should have,

in all fairness, on their own evolved a scheme to eventually regularise them and continued them on ad hoc basis in the available vacancies till such regularisation.

The applicants have stated in this context that 500 ad hoc

Medical Doctors, who were appointed pursuant to the

advertisement, were exposed to considerable harassment and even assaults during the strike period because of which many

had to leave. Only 120 are left now including the

applicants before us.

15. The contention of the respondents that the applicants were appointed against the vacancies of Resident Doctors appears to be an oversimplification. The applicants

have explained the concept of the Residency Scheme to Senior Residents and Junior Residents in the rejoinder affidavits filed by them. Junior Residents, also called House Surgeons, are appointed for two periods of six months/immediately after getting experience in the speciality for those who take the Post Graduate Course. Senior Residency is for three years. This is intended to gain experience which is an essential qualification for Post Graduates who apply for recruitment as Specialists, and as Assistant Professors. The applicants are neither fresh graduates nor are they seeking appointment as Specialists, or Assistant Professors. They belong to a higher age-group, many being 30-40 years of age, and others are above 40 years and have rendered experience rendered either in private Hospitals or in State Medical Service. All of them had undergone their Junior Residency long ago immediately after they took the M.B.B.S. Degree. Even for Senior Residency, many of them have crossed the prescribed age-limit of 30 years. Junior Residents are paid total emoluments of Rs.4,074/- and Senior Residents, Rs.5,100/-. These pay-scales were not extended to the applicants. In this light, the contention raised by the respondents appears to be hardly convincing.

3. In view of the above, the respondents' contention that the pay-scales of the respondents were not

extended to the respondents is not at all convincing.

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16. The respondents have stated that the case of Dr.(Mrs.) Sangeeta Narang, the recruitment through the U.P.S.C. had not been dispensed with and that the applicants in that case had been holding the posts for long periods of nearly four years, whereas in the terms of appointment order issued to the applicants before us, the maximum period was specified as six months and the termination orders were issued well in advance of the said period.

17. The fallacy in the above contention is brought out by the following particulars:-

OAs covered by the judgment in Dr.(Mrs.) Sangeeta Narang's case	Period of service rendered by <u>ad hoc</u> Doctors	
1. OA-716/87	Six months	
2. OA-706/87	-do-	
3. OA-677/87	-do-	
4. OA-704/87	-do-	
5. OA-1135/87	-do-	
6. OA-777/87	-do-	
7. OA-1072/87	-do-	
8. OA-1014/87	-do-	
9. OA-888/87	-do-	
10. OA-1390/87	Three months	
	Two months	

18. It will be noticed that no applicant in Dr.(Mrs.)

Sangeeta Narang batch of cases had more service than six months put in by the applicants before us. In fact, some of them had as little service as three months and two months.

19. The strike was over in June, 1989. Some of the applicants had, however, been appointed in July, 1989.

This is borne out from the Office Order issued by the respondents on 27.10.1989. It will be seen therefrom that 8 persons were appointed in July, 1989 and their services were sought to be dispensed with only in January, 1990 (vide Annexure V, pages 26-28 of the paper-book in OA-2314/89).

20. It is true that all the vacancies are to be filled through the U.P.S.C. after competitive examinations.

The applicants have stated that many of them who are within the age-limit, have appeared/are appearing for the U.P.S.C. examination. They have also submitted that those who are over-age, deserve to be considered for age relaxation in the light of the judgment of this Tribunal in Dr.(Mrs.) Sangeeta Narang's case and of the Supreme Court in Dr. A.K. Jain's case, mentioned above.

The basic relief sought by them is that they should be allowed to continue till regular Medical Doctors recruited through the U.P.S.C. become available.

21. The question arises whether there are enough vacancies to accommodate the applicants in the CHS.

22. In this context, the applicants have stated the sanctioned strength of the Central Health Services

consists of 514 Senior Medical Officers' posts (of which 234 are in CGHS, Delhi, 26 in Safdarjung Hospital, 8 in R.M.L. Hospital, and 114 under the Delhi Administration).

There are 376 Junior Medical Officers' posts in C.G.H.S., Delhi, 39 in Safdarjung Hospital, and 35 in R.M.L. Hospital.

This was the position in 1982, when the Central Health

Service Rules were notified. Since then, there has been great increase in the Cadre, especially that under the Delhi Administration where a number of new dispensaries have been opened in the resettlement colonies and also the School Health Scheme has been introduced which provides a Health Centre in all Government Schools.

The respondents have initiated action for recruitment through the U.P.S.C. of 200 Doctors in the C.H.S. through the 1989 Examination and 300 through the 1990 Examination.

The first batch of the 200 recruits of the 1989 Examination will be available by June, 1990 at the earliest and the second batch of 300 will be available by June, 1991. They

have further stated that by an order dated 21.8.1987, the respondents have promoted 454 Junior Medical Officers of the C.H.S. as Senior Medical Officers. This is in addition to the 440 posts of Doctors for which

advertisement has been issued by the Delhi Administration,

as mentioned earlier. This will create a surplus of 500 vacancies in the C.H.S. The respondents further state that the plea of the respondents is that the vacancies are to be filled through U.P.S.C. after a competitive examination, that the vacancies are only probable or anticipated, that the applicants have already been rendered surplus after the strike was over and the permanent Resident Doctors have joined duty and that there is no budget allocation to accommodate the applicants. In

our opinion, the above plea is not convincing. The Government made in the applications as regards the proposal to fill up 500 vacancies of C.H.S. through

(18)

the U.P.S.C., has not been controverted in the counter-affidavit filed by the respondents.

24. The respondents have not contended that the work done by applicants and conduct of the applicants have not been upto the mark.

In our opinion, the ratio in Dr. (Mrs.) Sangeeta Narang's

case decided by this Tribunal and in Dr. A.K. Jain's case

Hon'ble *an*
decided by the Supreme Court will apply to the facts and

Hon'ble *a*

circumstances of these applications. Holding that such

ad hoc appointees should be continued in service till

the posts are filled up by regular incumbents, this

... The Tribunal made the following observations in Dr. (Mrs.)

The crucial question which still survives for consideration, however, is whether even as ad hoc appointees the petitioners can be shunted out unceremoniously just on the expiry of a total period of 180 days with an intermittent break of a day or so on the expiry of first 90 days. There can be no two opinions that the Government can make short-term appointments even against permanent posts so as to meet its immediate requirements pending appointments to the said posts on regular basis. In other words, short-term appointments, even for a specified period can be made by the Government, but the critical question is whether once having made such appointments it will be open to the concerned authority to dispense with the services of temporary/ad hoc employees at any time at its sweet will even when the need for filling the posts on temporary/ad hoc basis still persists. In other words, will it be just and fair on the part of the Govt. to terminate the services of a temporary employee who may have been appointed for a specified period even though the post has not been filled up by a regular incumbent and there is still need for manning such post upto the time it is occupied by a regular appointee. On a careful consideration of the matter, we venture to reply in the negative".

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*In this view of the matter, therefore, the services of the petitioners could be terminated only if the same were no longer required or if,

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the concerned authority was of the opinion that the performance of the particular petitioner is not upto the mark or he is not otherwise suitable for the post. The third eventuality for termination of services can arise by way of disciplinary action but we have grave doubt that the services would stand automatically terminated by efflux of time under the contract for a short term viz., 180 days in the instant case".

25. In the light of the above, the Tribunal in Dr.(Mrs.) Sangeeta Narang's case, quashed the impugned orders and held that all the Junior Medical Officers appointed purely on ad hoc basis, would be entitled to the same pay-scale and conditions of service as are available with the Junior Medical Officers appointed on ad hoc basis. The Tribunal also directed the respondents to report the cases to the U.P.S.C. of all those who were likely to be appointed on these posts on ad hoc/temporary basis for more than one year, for consultation, and upon consultation with the U.P.S.C., they shall be continued in service in the light of the advice of the U.P.S.C. till regular appointments are made to these posts.

26. In Dr. A.K. Jain and Others Vs. Union of India reported in J.T. 1987(4) SC 445, the Supreme Court has given some directions regarding the regularisation of ad hoc Medical Officers in the Railways. In that case, the petitioners had been appointed initially for a period of six months, but most of them had actually put in periods of service from less than a year to four years by the time the judgment was delivered.

Hon'ble

The Supreme Court held as follows:-

*2. The services of all doctors appointed

either as Assistant Medical Officers or as Assistant Divisional Medical Officers on ad hoc basis upto 1.10.1984 shall be regularised in consultation with the Union Public Service Commission on the evaluation of their work and conduct on the basis of their confidential reports in respect of the period subsequent to 1.10.1982.

xxxx xxxx xxxx xxxx xxxx xxxx

3. The petitions of the Assistant Medical Officer/Assistant Divisional Medical Officers appointed subsequent to 01.10.84 are dismissed. But we however direct that the Assistant Divisional Medical Officers who may have been now selected by the Union Public Service Commission, shall first be posted to the vacant posts available wherever they may be. If all those selected by the UPSC cannot be accommodated against the available vacant posts, they may be posted to the posts now held by the doctors appointed on ad hoc basis subsequent to 1.10.1984 and on such posting the doctor holding the post on ad hoc basis shall vacate the same. While making such postings the principle of 'last come, first go' shall be observed by the Railways on Zonal basis. If any doctor who is displaced pursuant to the above direction is willing to serve in any other Zone where there is a vacancy he may be accommodated on ad hoc basis in such vacancy.

xxxx xxxx xxxx xxxx xxxx xxxx

4. All Assistant Medical Officers/Assistant Divisional Medical Officers working on ad hoc basis shall be paid the same salary and allowances as Assistant Divisional Medical Officers on the revised scale with effect from 1.1.1986. The arrears shall be paid within four months.

5. No ad hoc Assistant Medical Officer/Assistant Divisional Medical Officer/may be working in the Railways shall be replaced by any newly appointed AMO/ADMO on ad hoc basis. Whenever there is need for the appointment of any AMO/ADMO on ad hoc basis in any zone the existing ad hoc AMOs/ADMOs who are likely to be replaced by regularly appointed candidates shall be given preference.

6. If the ad hoc doctors appointed after 1.10.1984 apply for selection by the Union Public Service Commission, the Union of India and the Railway Department shall grant relaxation in age, to the extent of the period of service rendered by them as ad hoc doctors in the Railways.

The applicants have prayed that they should be

given age relaxation upto 40 or 50 years as given to ad hoc Medical Officers serving the Railways, as observed in Dr. A.K. Jain's case. On a perusal of the judgment of the Supreme Court, we see no such direction issued by the Court in this regard.

28. In the conspectus of the facts and circumstances of these applications and following the ratio of the judgment of the Tribunal in Dr.(Mrs.) Sangeeta Narang's case and that of the Supreme Court in Dr. A.K. Jain's case, we order and direct as follows:-

(i) The impugned orders in all these applications are quashed. The respondents are directed to continue the applicants in service as ad hoc Medical Officers till they are replaced by regular Medical Officers recruited

through the Union Public Service Commission. The U.P.S.C. nominees shall first be posted against all available vacancies in the C.H.S. and only after

all the available vacancies are so filled, should the applicants be replaced.

The replacements should be on the basis of 'last come, first go'. After the replacement, if vacancies are found to exist or arise subsequently anywhere in the participating Units of the CHS, the

(G.D.S)

replaced ad hoc Medical Officers shall be offered these vacancies, priority being determined on the basis of total length of ad hoc service put in by them;

(ii) The applicants would be entitled to the same pay-scale and allowances as also the same benefits of leave/maternity leave/increment on completion of one year and other benefits of service conditions as are admissible to regularly appointed Medical Officers.

In the facts and circumstances of the case, we do not, however, direct the respondents to pay to them arrears of pay and allowances for the past period;

(iii) The respondents are directed to report the cases to the U.P.S.C. in respect of those applicants who are likely to continue on the posts held by them on ad hoc basis for more than one year, for consultation and upon consultation with the U.P.S.C., they shall be continued in service in the light of the advice of the U.P.S.C. till regular appointments are made to the posts held by them;

(iv) In no event, shall the applicants be replaced by newly recruited Medical Officers by whatever designation and on whatever terms and conditions they may be;

(v) If the applicants apply for selection by the U.P.S.C., the respondents shall consider granting relaxation in age to them to the extent of the period of service rendered by them on ad hoc basis;

(vi) The interim orders passed restraining the respondents from terminating the services of the applicants are made absolute; and

(vii) The parties will bear their own costs.

Let a copy of this order be placed in all the twelve case files.

(D.K. CHAKRAVORTY)
MEMBER (A)
2/2/1990

(P.K. KARTHA)
VICE CHAIRMAN (J)